

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**FINANCIAL REPORT**  
**June 30, 2017**

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**TOWN OF MIDDLEFIELD, CONNECTICUT  
FINANCIAL REPORT**

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# SEWARD AND MONDE

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## INDEPENDENT AUDITORS' REPORT

To the Honorable Members  
of the Board of Finance  
Town of Middlefield, Connecticut

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Middlefield, Connecticut, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the



entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Middlefield, Connecticut, as of June 30, 2017, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with U.S. generally accepted accounting principles.

### ***Other Matters***

#### ***Required Supplementary Information***

U.S. generally accepted accounting principles generally require that the management's discussion and analysis on pages 4 through 10, budgetary comparison information on pages 47 through 54, and the retirement system schedules on pages 55 through 58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Middlefield, Connecticut's basic financial statements. The schedule of property taxes levied, collected and outstanding, the combining nonmajor fund financial statements, and the schedule of debt limitation are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act, and is also not a required part of the basic financial statements.

The supplementary information and the schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with the U.S. generally accepted auditing standards. In our opinion, the supplementary information and the schedule of expenditures of state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Governmental Auditing Standards*, we have also issued our report dated January 24, 2018, on our consideration of the Town of Middlefield, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the Town of Middlefield, Connecticut's internal control over financial reporting and compliance.

*Seward and Monde*

North Haven, Connecticut  
January 24, 2018

**TOWN OF MIDDLEFIELD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2017**

This discussion and analysis of the Town of Middlefield, Connecticut's (the "Town") financial performance is provided by management to provide an overview of the Town's financial activities for the fiscal year ended June 30, 2017. This management discussion and analysis should be read in conjunction with the Town's financial statements.

**Financial Highlights**

- The net position of the Town's governmental activities increased by \$732,844 or approximately 5.7%.
- The total cost of all of the Town's governmental activities was \$16,607,306.
- The General Fund reported a fund balance of \$2,219,201 at June 30, 2017.
- For the year ended June 30, 2017, the resources available for appropriation were \$268,393 more than budgeted for the general fund, excluding the use of prior year fund balance. Expenditures were \$379,792 less than budgeted for the general fund.
- The Town's total long-term debt decreased by \$435,136 to a level of \$1,789,740.

**Overview of the Financial Statements**

This discussion and analysis provided here is intended to serve as an introduction to the Town of Durham's basic financial statements. The Town's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains supplementary information intended to furnish additional details to support the basic financial statements themselves.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the Town's assets, liabilities, and deferred outflows and inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).



In the statement of net position and the statement of activities, the Town reports its activities:

- *Governmental activities* - Most of the Town's basic services are reported here, including general government, highway, public safety, health and welfare, library, recreation, environmental services and education. Property taxes, charges for services and state and federal grants finance most of these activities.

## **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide detailed information about the most significant funds, not the Town as a whole. Some funds are required to be established by Charter or State law. However, the First Selectman establishes many other funds to help the Town control and manage financial activities for particular purposes (like the Old Indian Trail Water System Fund, Route 66 Sewer Project Fund and Miscellaneous Grant Funds) or to show that the Town is meeting legal responsibilities for using certain grants and other money (like grants received from the State of Connecticut). The Town's fund is divided into two categories; governmental and fiduciary.

*Governmental funds* – Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Government fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in a reconciliation following each of the fund financial statements.

The Town maintains twelve individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Reserve Fund for Capital and Nonrecurring Expenditures, Lake Beseck and Housing Rehabilitation Programs which are considered to be major funds. Data from eight other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining fund statements.

The Town adopts an annual appropriated budget for its General Fund. The schedule of revenues and other financing sources and the schedule of expenditures and other financing uses are presented as required supplementary information and have been provided for the general fund to demonstrate compliance with this budget.

*Fiduciary funds* - The Town is the trustee, or fiduciary, for its volunteer fire department supplementary benefit fund. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All of the Town's fiduciary activities are reported in separate statements of fiduciary net assets and statement of changes in fiduciary assets and liabilities. These activities are excluded from the Town's other financial statements because the Town cannot use the assets to finance its operations. The Town is

responsible for ensuring that the assets reported in these funds are used for their intended purpose.

### Government-wide Financial Analysis

The Town's combined net position increased from a year ago. The analysis below focuses on the net position and changes in net position of the Town's governmental activities.

|                                       | <b>Governmental Activities</b> |                               |
|---------------------------------------|--------------------------------|-------------------------------|
|                                       | <b>2017</b>                    | <b>2016<br/>(As Restated)</b> |
| <b>Assets</b>                         |                                |                               |
| Current and other assets              | \$ 6,463,570                   | \$ 5,995,169                  |
| Capital assets                        | 9,543,926                      | 9,769,243                     |
| Total assets                          | <u>16,007,496</u>              | <u>15,764,412</u>             |
| <b>Deferred Outflows of Resources</b> |                                |                               |
| Charges related to pensions           | <u>197,846</u>                 | <u>107,765</u>                |
| <b>Liabilities</b>                    |                                |                               |
| Current liabilities                   | 175,569                        | 192,812                       |
| Long-term liabilities:                |                                |                               |
| Due within one year                   | 476,850                        | 470,799                       |
| Due in more than one year             | <u>1,811,220</u>               | <u>2,305,266</u>              |
| Total liabilities                     | <u>2,463,639</u>               | <u>2,968,877</u>              |
| <b>Deferred Inflows of Resources</b>  |                                |                               |
| Unavailable revenue                   | 1,000                          | 18,547                        |
| Credits related to pensions           | <u>123,106</u>                 | <u>-</u>                      |
|                                       | <u>124,106</u>                 | <u>18,547</u>                 |
| <b>Net Position</b>                   |                                |                               |
| Net investment in capital assets      | 7,754,186                      | 7,544,337                     |
| Unrestricted                          | <u>5,863,411</u>               | <u>5,340,416</u>              |
| Total net position                    | <u>\$ 13,617,597</u>           | <u>\$ 12,884,753</u>          |

The net position of the Town's governmental activities increased by \$732,844 or 5.7%. Unrestricted net position - the part of net assets than can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - increased by \$526,689 to \$5,863,411 at June 30, 2017.

|  | <b>Governmental Activities</b> |                   |                     |
|--|--------------------------------|-------------------|---------------------|
|  | <b>2017</b>                    | <b>2016</b>       | <b>Change</b>       |
| Revenues:  |                                |                   |                     |
| Program Revenues:  |                                |                   |                     |
| Charges for services   | \$ 730,321                     | \$ 595,617        | \$ 134,704          |
| Operating grants and contributions                           | 2,361,786                      | 2,405,566         | ( 43,780)           |
| Capital grants and contributions                             | 950                            | 412,095           | ( 411,145)          |
| General revenues:  |                                |                   |                     |
| Property taxes   | 13,803,723                     | 13,796,820        | 6,903               |
| Grants and contributions not restricted to specific programs | 431,120                        | 323,668           | 107,452             |
| Unrestricted investment earnings                             | 12,250                         | 8,117             | 4,133               |
| Loss on disposal of capital assets                           | -                              | ( 40,945)         | 40,945              |
| Miscellaneous  | -                              | 125,098           | ( 125,098)          |
| Total revenues   | <u>17,340,150</u>              | <u>17,626,036</u> | <u>( 285,886)</u>   |
| Program expenses:  |                                |                   |                     |
| General government   | 2,359,622                      | 2,369,815         | ( 10,193)           |
| Public safety  | 632,958                        | 626,812           | 6,146               |
| Public works   | 1,252,757                      | 1,146,107         | 106,650             |
| Health and welfare   | 66,960                         | 77,109            | ( 10,149)           |
| Parks and recreation   | 163,803                        | 224,185           | ( 60,382)           |
| Education  | 12,085,988                     | 12,240,757        | ( 154,769)          |
| Interest expense   | 45,218                         | 56,458            | ( 11,240)           |
| Total program expenses                                       | <u>16,607,306</u>              | <u>16,741,243</u> | <u>( 133,937)</u>   |
| Change in net position                                       | <u>\$ 732,844</u>              | <u>\$ 884,793</u> | <u>(\$ 151,949)</u> |

The Town's total revenue (excluding special items) was \$17,340,150. The total cost of all programs and services was \$16,607,306. Our analysis above separately considers the operations of governmental activities.

### **Governmental activities**

Governmental activities increased the Town's net position by \$732,844. Tax collections in excess of budgeted amounts and expenditures below budgeted levels were the main contributors to this year's results.

The table below presents the cost of each of the Town's five largest programs – general government, public works, public safety, parks and recreation and education - as well as each program's net cost (total cost less revenues generated by the activities). Net cost shows the burden that was placed on the Town's taxpayers by each of the functions.

#### **Governmental Activities**

|                      | <u>Year Ended June 30, 2017</u> |                    | <u>Year Ended June 30, 2016</u> |                    |
|----------------------|---------------------------------|--------------------|---------------------------------|--------------------|
|                      | <u>Total Cost of</u>            | <u>Net Cost of</u> | <u>Total Cost of</u>            | <u>Net Cost of</u> |
|                      | <u>Services</u>                 | <u>Services</u>    | <u>Services</u>                 | <u>Services</u>    |
| General government   | \$ 2,359,622                    | 2,034,565          | \$ 2,369,815                    | 2,068,546          |
| Public works         | 1,252,757                       | 705,553            | 1,146,107                       | 382,376            |
| Public safety        | 632,958                         | 595,704            | 626,812                         | 580,101            |
| Parks and recreation | 163,803                         | 92,621             | 224,185                         | 86,819             |
| Education            | 12,085,988                      | 9,986,673          | 12,240,757                      | 10,099,213         |

### **Town Fund Financial Analysis**

#### **Governmental funds**

As the Town completed the year, its governmental funds reported a combined fund balance of \$4,825,439 which is an increase of \$986,788 from last year's restated total of \$3,838,651. Included in this year's total change in fund balance is an increase in the Town's General Fund balance of \$366,935, and an increase in the Town's Reserve Fund for Capital and Nonrecurring Expenditures Fund balance of \$675,465. The primary reasons for the General Fund's surplus mirror the governmental activities analysis highlighted above. The increase in the Town's Reserve Fund is attributable primarily to appropriations exceeding expenditures in the current fiscal year.

#### **General Fund budgetary highlights**

General property taxes revenue was \$271,065 more than budgeted due primarily to current and prior year tax collections and related interest being greater than anticipated. Intergovernmental revenue in total were lower than budgeted amounts due primarily to a reduction in the Educational Cost Sharing grant. Local revenues exceeded budgeted amounts due primarily to better than anticipated collection of Land Use Department fees and Town Clerk fees.

## Capital asset and debt administration

At June 30, 2017, the Town had a net balance of \$9,543,926 invested in a broad range of capital assets, including land, buildings, vehicles and equipment, and infrastructure. This represents a net decrease (including additions and deductions) of \$225,317, or approximately 2.3% from the prior year.

### Capital Assets at Year-End (net of Depreciation)

|                                   | <b>Governmental Activities</b> |                     |
|-----------------------------------|--------------------------------|---------------------|
|                                   | <b><u>2017</u></b>             | <b><u>2016</u></b>  |
| Land                              | \$ 4,267,089                   | \$ 4,267,089        |
| Powder Ridge development rights   | 1,893,919                      | 1,893,919           |
| Buildings and improvements        | 1,002,390                      | 1,057,843           |
| Machinery, equipment and vehicles | 1,401,042                      | 1,558,193           |
| Infrastructure                    | 979,486                        | 992,199             |
| Totals                            | <u>\$ 9,543,926</u>            | <u>\$ 9,769,243</u> |

The Town's 2017/2018 budget calls for no major capital expenditures from the General Fund.

## Long-term obligations

At June 30, 2017, the Town had outstanding debt obligations, including compensated absences and net pension liability, as shown below:

### Long-term obligations at year-end

|                          | <b>Governmental Activities</b> |                     |
|--------------------------|--------------------------------|---------------------|
|                          | <b><u>2017</u></b>             | <b><u>2016</u></b>  |
| General obligation bonds | \$ 780,544                     | \$ 966,733          |
| Loans                    | 1,009,196                      | 1,258,173           |
| Compensated absences     | 75,036                         | 114,178             |
| Net pension liability    | 423,294                        | 436,981             |
| Totals                   | <u>\$ 2,288,070</u>            | <u>\$ 2,776,065</u> |

The State limits the amount of general obligation debt that cities and towns can issue based on a formula determined under State statutes based on the type of debt and the tax base. The Town's outstanding general obligation debt is significantly below the state-imposed limit.

Other obligations include accrued vacation and sick leave. More detailed information about the Town's long-term liabilities is presented in the notes to the financial statements.

### **Economic factors and next year's budgets and rates**

The Town's elected and appointed officials consider many factors when establishing the annual budget and setting the mill rate. The most significant factor for the fiscal year 2018/2019 and 2019/2020 budget will be the impact of reduced State funding on the Town. For the first time in Town history Middlefield adopted two different mill rates in one fiscal year for real and personal property taxes. This unprecedented move provided tax relief to the citizens of Middlefield as a direct result of the changing and uncertain financial condition of the State of Connecticut and its' impact on Connecticut's municipalities.

These factors were taken into account when adopting the General Fund budget.

### **Contacting the Town's financial management**

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Finance Director at the Town of Middlefield, 393 Jackson Hill Road, Middlefield, Connecticut.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2017**

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|  | <u>Governmental<br/>Activities</u> |
|--|------------------------------------|
| <b>ASSETS</b>  |                                    |
| Cash and cash equivalents  | \$ 4,788,396                       |
| Receivables:   |                                    |
| Property taxes, interest and liens                                 | 567,110                            |
| Loans and assessments  | 977,798                            |
| Other  | 130,266                            |
| Capital assets, not being depreciated                              | 6,161,008                          |
| Capital assets, being depreciated, net of accumulated depreciation | <u>3,382,918</u>                   |
| Total assets   | <u>16,007,496</u>                  |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>                              |                                    |
| Deferred charges related to pensions                               | <u>197,846</u>                     |
| Total deferred outflows of resources                               | <u>197,846</u>                     |
| <b>LIABILITIES</b>   |                                    |
| Accounts payable and accrued expenses                              | 96,037                             |
| Due to fiduciary funds   | 73,088                             |
| Unearned revenue   | 6,444                              |
| Noncurrent liabilities:  |                                    |
| Due within one year  | 476,850                            |
| Due in more than one year  | <u>1,811,220</u>                   |
| Total liabilities  | <u>2,463,639</u>                   |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                               |                                    |
| Deferred credits related to pensions                               | 123,106                            |
| Advance collection of property taxes                               | <u>1,000</u>                       |
| Total deferred outflows of resources                               | <u>124,106</u>                     |
| <b>NET POSITION</b>  |                                    |
| Net investment in capital assets                                   | 7,754,186                          |
| Unrestricted   | <u>5,863,411</u>                   |
| Total net position   | <u><u>\$ 13,617,597</u></u>        |

The accompanying notes are an integral part of the financial statements.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2017**

| Functions/Programs   | Expenses             | Program Revenues        |  |  | Total               | Net (Expense) Revenue<br>and Changes in<br>Net Position |
|--|----------------------|-------------------------|--|--|---------------------|---|
|  |                      | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions |                     | Governmental<br>Activities                              |
| <b>Primary Government</b>                                    |                      |                         |  |  |                     |   |
| Governmental activities:                                     |                      |                         |  |  |                     |   |
| General government   | \$ 2,359,622         | \$ 304,939              | \$ 20,118                                | \$ -                                   | \$ 325,057          | (\$ 2,034,565)  |
| Public safety  | 632,958              | 10,586                  | 26,668                                   | -                                      | 37,254              | ( 595,704)  |
| Public works   | 1,252,757            | 331,358                 | 214,896                                  | 950                                    | 547,204             | ( 705,553)  |
| Health and welfare   | 66,960               | 12,756                  | 289                                      | -                                      | 13,045              | ( 53,915)   |
| Parks and recreation   | 163,803              | 70,682                  | 500                                      | -                                      | 71,182              | ( 92,621)   |
| Education  | 12,085,988           | -                       | 2,099,315                                | -                                      | 2,099,315           | ( 9,986,673)  |
| Interest expense   | 45,218               | -                       | -  | -                                      | -                   | ( 45,218)   |
| Total governmental activities                                | <u>\$ 16,607,306</u> | <u>\$ 730,321</u>       | <u>\$ 2,361,786</u>                      | <u>\$ 950</u>                          | <u>\$ 3,093,057</u> | <u>( 13,514,249)</u>                                    |
| General revenues:  |                      |                         |  |  |                     |   |
| Property taxes, interest & lien fee                          |                      |                         |  |  |                     | 13,803,723  |
| Grants and contributions not restricted to specific programs |                      |                         |  |  |                     | 431,120   |
| Unrestricted investment earnings                             |                      |                         |  |  |                     | 12,250  |
| Total general revenues                                       |                      |                         |  |  |                     | <u>14,247,093</u>                                       |
| Change in net position                                       |                      |                         |  |  |                     | 732,844   |
| Net position - July 1, 2016, as restated                     |                      |                         |  |  |                     | <u>12,884,753</u>                                       |
| Net position - June 30, 2017                                 |                      |                         |  |  |                     | \$ 13,617,597   |

The accompanying notes are an integral part of the financial statements.



**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**JUNE 30, 2017**

|  | General Fund        | Reserve Fund<br>For Capital and<br>Nonrecurring<br>Expenditures | Lake<br>Beseck    | Housing<br>Rehabilitation<br>Programs | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|---------------------|---|-------------------|---------------------------------------|--------------------------------|--------------------------------|
| <b>ASSETS</b>  |                     |   |                   |                                       |                                |                                |
| Cash and cash equivalents  | \$ 4,395,989        | \$ -  | \$ 193,849        | \$ 149,590                            | \$ 48,968                      | \$ 4,788,396                   |
| Receivables, net:  |                     |   |                   |                                       |                                |                                |
| Property taxes, interest and liens                                     | 567,110             | -   | -                 | -                                     | -                              | 567,110                        |
| Loans and assessments  | -                   | -   | 396,129           | 581,669                               | -                              | 977,798                        |
| Other  | 35,021              | -   | 83,471            | -                                     | 11,774                         | 130,266                        |
| Due from other funds   | 14,501              | 1,863,569   | 1,334             | -                                     | 378,604                        | 2,258,008                      |
| Total assets   | <u>\$ 5,012,621</u> | <u>\$ 1,863,569</u>   | <u>\$ 674,783</u> | <u>\$ 731,259</u>                     | <u>\$ 439,346</u>              | <u>\$ 8,721,578</u>            |
| <b>LIABILITIES</b>   |                     |   |                   |                                       |                                |                                |
| Accounts payable and accrued expenses                                  | \$ 54,462           | \$ -  | \$ 9,393          | \$ -                                  | \$ 3,737                       | \$ 67,592                      |
| Unearned revenue - grants  | 5,444               | -   | -                 | -                                     | 1,000                          | 6,444                          |
| Due to other funds   | 2,315,261           | -   | 3,752             | -                                     | 12,083                         | 2,331,096                      |
| Total liabilities  | <u>2,375,167</u>    | <u>-</u>  | <u>13,145</u>     | <u>-</u>                              | <u>16,820</u>                  | <u>2,405,132</u>               |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                                   |                     |   |                   |                                       |                                |                                |
| Unavailable revenue - property taxes                                   | 417,253             | -   | -                 | -                                     | -                              | 417,253                        |
| Advance collections of property taxes                                  | 1,000               | -   | -                 | -                                     | -                              | 1,000                          |
| Unavailable revenue - loans and assessments receivable                 | -                   | -   | 479,600           | 581,669                               | 11,485                         | 1,072,754                      |
| Total deferred inflows of resources                                    | <u>418,253</u>      | <u>-</u>  | <u>479,600</u>    | <u>581,669</u>                        | <u>11,485</u>                  | <u>1,491,007</u>               |
| <b>FUND BALANCES</b>   |                     |   |                   |                                       |                                |                                |
| Restricted   | -                   | -   | -                 | 149,590                               | 354,991                        | 504,581                        |
| Committed  | 339,400             | 1,863,569   | 182,038           | -                                     | 66,150                         | 2,451,157                      |
| Assigned   | -                   | -   | -                 | -                                     | -                              | -                              |
| Unassigned   | 1,879,801           | -   | -                 | -                                     | ( 10,100)                      | 1,869,701                      |
| Total fund balances  | <u>2,219,201</u>    | <u>1,863,569</u>  | <u>182,038</u>    | <u>149,590</u>                        | <u>411,041</u>                 | <u>4,825,439</u>               |
| Total liabilities, deferred inflows of<br>resources, and fund balances | <u>\$ 5,012,621</u> | <u>\$ 1,863,569</u>   | <u>\$ 674,783</u> | <u>\$ 731,259</u>                     | <u>\$ 439,346</u>              | <u>\$ 8,721,578</u>            |

The accompanying notes are an integral part of the financial statements.

**TOWN OF MIDDLEFIELD, CONNECTICUT  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE  
SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION  
JUNE 30, 2017**

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|  |              |
|--|--------------|
| Total fund balances - total governmental funds | \$ 4,825,439 |
|--|--------------|

Amounts reported for governmental activities in the Statement of Net Position are different from the Governmental Fund Balance Sheet. The details of this difference are as follows:

|  |           |
|--|-----------|
| Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds. | 9,543,926 |
|--|-----------|

Other long-term assets are not available to pay for current period expenditures and, therefore are reported as unavailable revenue in the funds:

|                                       |           |
|---------------------------------------|-----------|
| Property taxes - accrual basis change | 417,253   |
| Loans and assessments receivable      | 1,072,754 |
| Deferred charges related to pensions  | 197,846   |

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore are not reported in the funds:

|                                      |              |
|--------------------------------------|--------------|
| General obligation bonds             | ( 780,544)   |
| Loans payable                        | ( 1,009,196) |
| Accrued interest                     | ( 16,508)    |
| Pension contribution payable         | ( 11,937)    |
| Net pension liability                | ( 423,294)   |
| Deferred credits related to pensions | ( 123,106)   |
| Compensated absences                 | ( 75,036)    |

|   |                      |
|---|----------------------|
| Net position of governmental activities | <u>\$ 13,617,597</u> |
|---|----------------------|

The accompanying notes are an integral part of the financial statements.

**TOWN OF MIDDLEFIELD, CONNECTICUT  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2017**

|   | General<br>Fund     | Reserve Fund<br>For Capital and<br>Nonrecurring<br>Expenditures | Lake<br>Beseck    | Housing<br>Rehabilitation<br>Programs | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|---------------------|---|-------------------|---------------------------------------|--------------------------------|--------------------------------|
| <b>REVENUES</b>                                   |                     |   |                   |                                       |                                |                                |
| Property taxes, interest and lien fees            | \$ 13,807,595       | \$ -  | \$ -              | \$ -                                  | \$ -                           | \$ 13,807,595                  |
| Intergovernmental                                 | 2,557,103           | 286,839   | -                 | -                                     | 235,303                        | 3,079,245                      |
| Licenses, fees and charges for goods and services | 218,035             | -   | 461,419           | -                                     | 104,776                        | 784,230                        |
| Investment income                                 | 11,553              | -   | 400               | 166                                   | 131                            | 12,250                         |
| Miscellaneous                                     | 108,069             | -   | 768               | 24,319                                | 1,076                          | 134,232                        |
| Total revenues                                    | <u>16,702,355</u>   | <u>286,839</u>  | <u>462,587</u>    | <u>24,485</u>                         | <u>341,286</u>                 | <u>17,817,552</u>              |
| <b>EXPENDITURES</b>                               |                     |   |                   |                                       |                                |                                |
| Current:  |                     |   |                   |                                       |                                |                                |
| General government                                | 2,150,393           | 152,543   | -                 | -                                     | 24,591                         | 2,327,527                      |
| Public safety                                     | 539,384             | 14,721  | -                 | -                                     | -                              | 554,105                        |
| Public works                                      | 514,513             | 42,996  | 214,806           | -                                     | 363,882                        | 1,136,197                      |
| Health and welfare                                | 66,960              | -   | -                 | -                                     | -                              | 66,960                         |
| Parks and recreation                              | 80,320              | -   | -                 | -                                     | 70,309                         | 150,629                        |
| Education   | 12,085,988          | -   | -                 | -                                     | -                              | 12,085,988                     |
| Debt service                                      | 486,126             | -   | -                 | -                                     | -                              | 486,126                        |
| Capital outlays                                   | -                   | 23,232  | -                 | -                                     | -                              | 23,232                         |
| Total expenditures                                | <u>15,923,684</u>   | <u>233,492</u>  | <u>214,806</u>    | <u>-</u>                              | <u>458,782</u>                 | <u>16,830,764</u>              |
| Excess of revenues over (under) expenditures      | <u>778,671</u>      | <u>53,347</u>   | <u>247,781</u>    | <u>24,485</u>                         | <u>( 117,496)</u>              | <u>986,788</u>                 |
| <b>OTHER FINANCING SOURCES (USES):</b>            |                     |   |                   |                                       |                                |                                |
| Operating transfers in                            | 238,770             | 637,118   | -                 | -                                     | 13,388                         | 889,276                        |
| Operating transfers out                           | ( 650,506)          | ( 15,000)   | ( 212,765)        | -                                     | ( 11,005)                      | ( 889,276)                     |
| Total other financing sources (uses)              | <u>( 411,736)</u>   | <u>622,118</u>  | <u>( 212,765)</u> | <u>-</u>                              | <u>2,383</u>                   | <u>-</u>                       |
| Net change in fund balance                        | 366,935             | 675,465   | 35,016            | 24,485                                | ( 115,113)                     | 986,788                        |
| Fund balance - July 1, 2016, as restated          | <u>1,852,266</u>    | <u>1,188,104</u>  | <u>147,022</u>    | <u>125,105</u>                        | <u>526,154</u>                 | <u>3,838,651</u>               |
| Fund balance - June 30, 2017                      | <u>\$ 2,219,201</u> | <u>\$ 1,863,569</u>   | <u>\$ 182,038</u> | <u>\$ 149,590</u>                     | <u>\$ 411,041</u>              | <u>\$ 4,825,439</u>            |

The accompanying notes are an integral part of the financial statements.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCES**  
**TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2017**

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|  |                   |
|--|-------------------|
| Net change in fund balances - total governmental funds | <u>\$ 986,788</u> |
|--|-------------------|

Amounts reported for governmental activities in the statement of activities are different due to:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

|                      |                   |
|----------------------|-------------------|
| Capital outlay       | 10,206            |
| Depreciation expense | ( 235,523)        |
| Total                | <u>( 225,317)</u> |

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

|   |            |
|---|------------|
| Increase in property taxes - accrual basis change | ( 3,872)   |
| Loans and assessments receivable                  | ( 473,530) |

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows.

|                          |         |
|--------------------------|---------|
| Principal repayments:    |         |
| General obligation bonds | 186,189 |
| Notes payable            | 248,977 |

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds:

|  |              |
|--|--------------|
| Pension liability and related deferred outflows and inflows of resources | ( 31,275)    |
| Compensated absences   | 39,142       |
| Accrued interest payable on long-term debt                               | <u>5,742</u> |

|   |                          |
|---|--------------------------|
| Change in net position of governmental activities | <u><u>\$ 732,844</u></u> |
|---|--------------------------|

The accompanying notes are an integral part of the financial statements.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2017**

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|                                     | <u>Agency<br/>Funds</u>  |
|-------------------------------------|--------------------------|
| <b>ASSETS</b>                       |                          |
| Cash and cash equivalents           | \$ 32,169                |
| Investments                         | 491,293                  |
| Due from the General Fund           | <u>73,088</u>            |
| Total assets                        | <u><u>\$ 596,550</u></u> |
| <br><b>LIABILITIES</b>              |                          |
| Bonds deposited                     | \$ 73,088                |
| Amounts due to volunteers/employees | <u>523,462</u>           |
| Total liabilities                   | <u><u>\$ 596,550</u></u> |

The accompanying notes are an integral part of the financial statements.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**Note 1 - Summary of Significant Accounting Policies**

**A. Reporting Entity**

The Town of Middlefield, Connecticut (the Town) adopted a Town Charter which became effective in 1971. The form of government includes a Board of Selectmen consisting of a First Selectman, who is the chief administrative and executive official, and two other members. The Board of Selectmen and the Town Meeting have the legislative power of the Town and may enact ordinances consistent with the General Statutes of the State of Connecticut and specific provisions of the Town Charter.

Additionally, the Town Charter includes a Board of Finance and a Treasurer. The six-member Board of Finance is responsible for presenting fiscal operating budgets for approval to the Annual Town Meeting. The members of the Board of Finance are elected to 4 year terms.

The Treasurer receives all money belonging to the Town and pays it out on the order of the proper authority. The Treasurer is responsible for maintaining the records required by law and has such other powers and duties as are described in the General Statutes.

The Town is a member of Regional School District No. 13 with the Town of Durham. The District provides educational services and facilities for children of the two towns from grades K through 12. The District's board, which is elected on a proportional basis by residents of the participating towns, controls the operation of the District.

The financial reporting entity consist of 1) the primary government, 2) organizations for which the primary government is financially accountable and 3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by the Governmental Accounting Standards Board (GASB).

In evaluating how to define the financial reporting entity, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in this reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. The criterion has been considered and there are no agencies or entities which should be presented with this government. The following related organizations, to which the Town appropriates funds annually, do not meet the above criteria and are not included in the reporting entity:

Middlefield Volunteer Fire Company has a separate elected board and provide services to residents, generally within the geographic boundaries of the Town. They are excluded from the reporting entity because the Town does not have the ability to exercise influence or control over the daily operations or approve budgets.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**B. Basis of Presentation**

The financial statements of the Town have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to government units. GASB is the accepted standards setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below:

**Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned. Governmental activities, which generally are supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Town has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, general revenues include property taxes. Property taxes and other items not properly included among program revenues are reported instead as general revenues. The Town does not allocate indirect expenses to functions in the Statement of Activities.

**Fund Financial Statements**

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The emphasis of fund financial statements is on major individual governmental funds with each being reported in separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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The *Reserve Fund for Capital and Nonrecurring Expenditures* is used to account for financial resources set aside for designated projects of a capital or nonrecurring nature.

The *Lake Beseck Sewer Fund* accounts for maintenance and operations of the Lake Beseck sewer system.

The *Housing Rehabilitation Programs Fund* accounts for rehabilitation expenditures and subsequent loan repayment activity under the housing rehabilitation program.

Additionally, the Town reports the following fund types:

The Agency Funds account for funds held by the Town on behalf of outside groups or individuals such as performance bonds and the Volunteer Fire Department Supplementary Benefits.

During the course of operations the Town may have activity between funds for various purposes. Any residual balances outstanding at year end are reported as due to/from other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported as gross amounts as transfers in/out. Certain eliminations are made in the preparation of the government-wide financial statements.

Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

**C. Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means knowing or being able to reasonably estimate the amount. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Entitlements are recorded as revenue when all eligibility requirements are met, including any time requirements and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the Town.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the Town under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Town's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance**

**Cash and Cash Equivalents**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**Investments**

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments. Investments of the Town are reported at fair value.

**Property Taxes and Other Receivables**

All trade and property taxes receivable are shown net of an allowance for uncollectibles. Property taxes are assessed on property values as of October 1 and billed the following July. Real estate and personal property tax bills are payable in two installments, July 1 and the following January 1, and motor vehicle taxes are payable in one installment on July 1. Assessments for real and personal property, including motor vehicles, are computed at seventy percent of the market value. Taxes become overdue one month after the installment due date. Delinquent taxes are charged interest at the rate of 18% per year (1.5% per month). The Town has the ability to impose a lien on a taxpayer if any tax, other than motor vehicle, due to the Town is not paid within the time allowed. The lien shall be effective for a period of 15 years from the date of filing unless discharged. A notice of lien shall not be effective if filed more than 2 years from the date of assessment for the taxes claimed to be due.

Section 12-165 of the General Statutes of the State of Connecticut requires each municipality to write-off, on an annual basis, the property taxes which are deemed uncollectible. Property taxes and related interest receivable at June 30, 2017 are stated net of an allowance for uncollectible amount of \$5,600.

State statutes require that a revaluation be done every five years. The last revaluation completed and enacted was for the list of October 1, 2016.

The Town administers a residential rehabilitation loan program for low to moderate income families. The loans bear an interest rate of 0.00%. Repayment of the loans is deferred, but the loans become due and payable upon sale or transfer of the property, the owner's demise, or when the subject property is no longer the applicant's principal place of residence. The loans may be paid in full or in part by the borrower at any time without penalty. As of June 30, 2017, loans receivable totaled \$581,669 under this program.

During the course of operations, numerous transactions occur between individual funds that may result in amounts being owed between funds. Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/due from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/due from other funds". Interfund receivables and payables within governmental activities are eliminated in the Statement of Net Position.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. At June 30, 2017, the Town had no prepaid items.

**Capital Assets**

Capital assets, which include land and related improvements, buildings and related improvements, equipment and vehicles, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements.

Capital assets used in governmental fund operations are accounted for as capital outlays, or departmental expenditures in the fund financial statements upon acquisition.

Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The Town has elected not to capitalize infrastructure assets acquired prior to July 1, 2003, the implementation date of GASB Statement Number 34.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital asset is not included as part of the capitalized value of the asset constructed. Depreciation starts once an asset is placed in service.

Buildings and related improvements, land improvements, equipment and vehicles, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) are depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u>                | <u>Years</u> |
|------------------------------|--------------|
| Land                         | N/A          |
| Buildings                    | 50           |
| Building improvements        | 25           |
| Infrastructure               | 20 - 70      |
| Vehicles and heavy equipment | 7 - 20       |
| Other equipment              | 5            |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**Unearned Revenues**

Unearned revenues arise when assets are recognized before revenue recognition criteria have been satisfied. In the government-wide financial statements, unearned revenues consist of revenue received in advance and/or amounts from grants received before the eligibility requirements have been met.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and thus, will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports deferred outflows of resources related to pension in the government-wide statement of net position. A deferred outflow of resources related to pension results from pension contributions after the measurement date, differences between projected and actual earnings and differences between expected and actual experience. These amounts are deferred and included in pension expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active and inactive employees).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports deferred inflows of resources related to pension in the government-wide statement of net position. A deferred inflow of resources related to pension results from the change in the proportional share. This amount is deferred and included in pension expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active and inactive employees). The Town reports advance collection of property taxes in the government-wide statement of net position and in the governmental funds balance sheet. Also, for the governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes, grants and assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**Compensated Absences**

Employees are paid by prescribed formula for absences due to vacation or sickness. Accumulated vacation and sick pay earned and not paid for governmental funds as of June 30, 2017 amounted to \$75,036. This liability for unpaid vacation and sick leave is reflected in the government-wide statement of position.

**Net Pension Liability**

The Town is a participating municipality in the Connecticut Municipal Employees Retirement System (CMERS) which is a cost-sharing multiple-employer public pension plan offered by the State of Connecticut for municipal employees in participating municipalities.

The net pension liability is measured as the Town's proportionate share of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plans' fiduciary net position. The pension plans' fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net position liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

**Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the related bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

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**Net Position/Fund Balance**

**Government-wide Financial Statements**

Equity in the government-wide financial statements is defined as "net position" and is classified in the following categories:

***Net investment in capital assets*** - This component of net position consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of capital assets.

***Restricted net position*** - this component of net position consists of amounts restricted either through external restrictions imposed by creditors, grantors, contributors, and the like, or through restrictions imposed by law through constitutional provisions or enabling legislation.

***Unrestricted net position*** - this component of net position is the net amount of assets, liabilities, and deferred outflows/inflows of resources, which do not meet the definition of the two preceding categories.

Net Position Flow Assumption - Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

**Fund Financial Statements**

The equity of the fund financial statements is defined as "fund balance" and is classified in the following categories:

***Nonspendable Fund Balance*** - represents amounts that cannot be spent because they are either (a) not in spendable form - such as inventory or prepaid items or (b) legally or contractually required to be maintained intact - such as a trust that must be maintained in perpetuity.

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***Restricted Fund Balance*** - represents amounts that are constrained for a specific purpose by either (a) external parties, such as grantors, creditors, contributors, or laws and regulations of their government or (b) imposed by law through constitutional provisions or enabling legislation.

***Committed Fund Balance*** - represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority. The Town Meeting is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

***Assigned Fund Balance*** - represents amounts that are constrained by the Town's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by a governing board or body or official that has been delegated to the authority to assign, modify, or rescind amounts to be used for specific purposes.

Assigned fund balance includes (a) all remaining positive amounts that are reported in governmental funds (other than the General Fund) that are not classified as spendable, restricted, or committed, and (b) amounts in the General Fund that are intended to be used for a specific purpose. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund, are assigned for purposes in accordance with the nature of their fund type. Assignment within the General Fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purpose of the Town of Middlefield itself.

Appropriated Assigned Fund Balance is an appropriation of existing fund balance to eliminate a projected budgetary deficit in the subsequent year's budget in an amount no greater than the projected excess of expected expenditures over expected revenues.

***Unassigned Fund Balance*** - represents the residual classification for the General Fund. This classification represents General Fund balance that has not been assigned to other funds, and that has not been restricted, committed, or assigned to specific purposes within the General Fund. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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Fund Balance Flow Assumptions - Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues, expenses and expenditures. Actual results could differ from those estimates.

**Subsequent Events**

Management has evaluated subsequent events through January 24, 2018, the date the financial statements were available to be issued.

**2. Stewardship, Compliance and Accountability**

Not later than one hundred twenty (120) days before the end of this fiscal year, the First Selectman is required to present to the Board of Selectmen and the Board of Finance a budget for the ensuing year. The Board of Finance is required to hold at least two public hearings and present a proposed budget to Town Meeting for consideration and adoption on the second Monday in May.

The Board of Finance, on request by Town agencies or officers, may make special appropriations, but any such special appropriation which exceeds one half of one percent of the current general government shall require approval by vote of Town Meeting. Additional appropriations during the year represented line item transfers. There were no additional appropriations from General Fund balance during the fiscal year ended June 30, 2017.

The Town maintains a Reserve Fund for Capital and Nonrecurring Expenditures (Special Revenue Fund) in accordance with the State of Connecticut General Statutes. Payments or withdrawals from the reserve fund are made on the recommendation of the Board of Finance and approved by vote of any regular or special Town Meeting.



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There is a Lake Beseck Fund and a Route 66 Sewer Fund (Special Revenue Funds) which are utilized to account for the operation of the sanitary systems in the Route 66 area of the Town and the Lake Beseck area. Annual operations are financed primarily through user fees levied against those properties actually connected to the system.

Budgets for other special revenue funds which are utilized to account for specific grant programs are established in accordance with the requirements of the grantor agencies.

Appropriations for construction or other permanent improvements, from whatever source derived, do not lapse until the purpose for which the appropriation was made shall have been accomplished or abandoned, provided that any project is deemed to have been abandoned if three (3) fiscal years shall have elapsed without any expenditure from or encumbrance of the appropriations therefore.

Legal authorization for capital projects spending is provided by the related bond ordinances and/or intergovernmental grant agreements.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g. purchase orders, contracts, etc.) outstanding at year-end are reported as Assigned Fund Balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

### **3. Cash, Cash Equivalents and Investments**

#### **Cash and Cash Equivalents**

The deposit of public funds is controlled by Connecticut General Statutes. Deposits may be invested in any "qualified public depository" as defined by State Statute, or, in amounts not exceeding the Federal Deposit Insurance Corporation (FDIC) insurance limit, in an "out of state bank", as defined by the State Statutes, which is not a "qualified public depository".

The State Statutes also provide for investment in shares of the State Short-Term Investment Fund (STIF). This investment pool is under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and is regulated under State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

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The following is a summary of cash and cash equivalents at June 30, 2017:

|   | <u>Government-Wide</u>       | <u>Fiduciary Funds</u>                    |
|---|------------------------------|---|
|   | Statement of<br>Net Position | Statement of<br>Fiduciary<br>Net Position |
| Demand, savings and money market accounts     | \$ 3,912,683                 | \$ 32,169                                 |
| Petty cash                                    | 100                          | -   |
| Connecticut Short-term Investment Fund (STIF) | <u>875,613</u>               | <u>-</u>                                  |
| Total cash and cash equivalents               | <u>\$ 4,788,396</u>          | <u>\$ 32,169</u>                          |

At June 30, 2017, the carrying amount of the Town's deposits with financial institutions was \$3,912,683 and the bank balance was \$4,306,510.

Custodial credit risk is the risk that, in the event of a bank failure, the Town would not be able to recover its deposits or would not be able to recover collateral securities that are in possession of an outside party. The Town does not have a deposit policy for custodial risk. Of the June 30, 2017 bank balance, \$1,028,151 was covered by Federal Depository Insurance. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk based capital ratio. A minimum of \$327,836, based on the June 30, 2017 deposits, was collateralized (collateral held by the pledging bank's trust department is not in the Town's name). The remaining bank balance of \$2,950,523 was uninsured and uncollateralized.

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2017, the Town's cash equivalents amounted to \$875,613.

STIF is rated AAAM by Standard & Poor's. The Town's cash equivalents held in the STIF are not exposed to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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**Investments**

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: (a) obligations of the United States and its agencies; (b) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and (c) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net assets values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

Investments as of June 30, 2017 in all funds are as follows:

Volunteer Fire Department Supplemental Benefit Fund:

|                             |                          |
|-----------------------------|--------------------------|
| Equity mutual funds         | \$ 160,391               |
| Fixed income mutual funds   | 268,173                  |
| Foreign equity mutual funds | 59,714                   |
| Other                       | <u>3,015</u>             |
| Total                       | <u><u>\$ 491,293</u></u> |

*Interest Rate Risk* - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk* - As indicated above, State Statutes limit the investment options of cities and towns. The Town has no investment policy that would further limit its investment choices beyond those limited by Connecticut state statutes. All of the investments held in the Volunteer Fire Department Supplemental Benefit Fund have expected maturities of less than one year and are not rated by nationally recognized statistical rating organizations.

*Concentration of Credit Risk* - The Town's investment policy does not allow for an investment in any one issuer that is in excess of 5% of the Town's total investments.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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*Custodial Credit Risk* - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities of the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investment or collateral securities that are in possession of an outside party. At June 30, 2017 the Town did not have any uninsured or unregistered securities held by the counterparty, or its trust department or agent that were not in the Town's name.

*Fair Value Measures* - The Town utilizes the market approach as the valuation technique to measure fair value of its financial assets. U.S. generally accepted accounting principles establishes a fair value hierarchy which prioritizes the inputs to valuation techniques used to measure fair value of financial instruments into three levels.

Level 1 - Quoted prices (unadjusted) in active markets for identical assets or liabilities where the organization has the ability to access at the measurement date;

Level 2 - Significant other observable inputs other than quoted prices included in Level 1, which are observable for the asset or liability, either directly or indirectly (i.e. quoted prices in inactive markets, broker or dealer quotations, or alternative pricing sources with reasonable levels of price transparency);

Level 3 - Unobservable inputs are used to the extent that observable inputs are unavailable due to little, if any, market activity for the asset or liability. Unobservable inputs are developed based on the best information available, which might include the organization's own data that reflects assumptions that market participants would use in pricing the asset or liability.

A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement.

The Town's investments are measured on a recurring basis using Level 1 information (market quotations for investments that have quoted prices in active markets). The Town has no financial assets measured using Level 2 or Level 3 at June 30, 2017.

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**4. Property Taxes and Other Receivables**

Receivables as of year-end for the Town's individual major funds and nonmajor funds, in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

|                         | General<br>Fund   | Lake<br>Beseck    | Housing<br>Rehabilitation<br>Programs | Other<br>Governmental<br>Funds | Total               |
|-------------------------|-------------------|-------------------|---------------------------------------|--------------------------------|---------------------|
| Property taxes, net     | \$ 422,944        | \$ -              | \$ -                                  | \$ -                           | \$ 422,944          |
| Interest and liens, net | 144,166           | -                 | -                                     | -                              | 144,166             |
| Loans                   | -                 | -                 | 581,669                               | -                              | 581,669             |
| Assessments             | -                 | 396,129           | -                                     | -                              | 396,129             |
| Intergovernmental       | -                 | -                 | -                                     | 289                            | 289                 |
| Accounts                | 35,021            | 83,471            | -                                     | 11,485                         | 129,977             |
| Net total receivables   | <u>\$ 602,131</u> | <u>\$ 479,600</u> | <u>\$ 581,669</u>                     | <u>\$ 11,774</u>               | <u>\$ 1,675,174</u> |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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**5. Interfund Transactions**

**Interfund Balances**

Interfund balances consisted of the following at June 30, 2017, as reported in the fund financial statements:

|   | <u>Due From<br/>Other Funds</u> | <u>Due to<br/>Other Funds</u> |
|---|---------------------------------|-------------------------------|
| Governmental Funds:                                       |                                 |                               |
| General Fund  | \$ 14,501                       | \$ 2,315,261                  |
| Reserve Fund for Capital and<br>Nonrecurring Expenditures | 1,863,569                       | -                             |
| Lake Beseck   | 1,334                           | 3,752                         |
| Nonmajor Governmental Funds:                              |                                 |                               |
| Route 66 Sewer Project                                    | -                               | 1,983                         |
| Town Aid Road   | 341,655                         | -                             |
| Park and Recreation Commission                            | 28,750                          | -                             |
| Old Indian Trail Water System                             | 6,511                           | -                             |
| Miscellaneous Grants                                      | 711                             | -                             |
| Special Purpose Fund                                      | -                               | 10,100                        |
| Donation Fund   | 977                             | -                             |
| Fiduciary Funds:  |                                 |                               |
| Performance Bonds   | <u>73,088</u>                   | <u>-</u>                      |
|   | <u><u>\$ 2,331,096</u></u>      | <u><u>\$ 2,331,096</u></u>    |

All interfund receivables and payables represent routine recurring transactions that are temporary in nature.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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**Interfund Transfers**

Interfund transfers for the year ended June 30, 2017, consisted of the following, as reported in the fund financial statements:

|   | <u>Transfers In</u> | <u>Transfers out</u> |
|---|---------------------|----------------------|
| General Fund  | \$ 238,770          | \$ 650,506           |
| Reserve Fund for Capital and<br>Nonrecurring Expenditures | 637,118             | 15,000               |
| Lake Beseck   | -                   | 212,765              |
| Nonmajor Governmental Funds:                              |                     |                      |
| Route 66 Sewer Project                                    | -                   | 4,500                |
| Old Indian Trail Water System                             | <u>13,388</u>       | <u>6,505</u>         |
|   | <u>\$ 889,276</u>   | <u>\$ 889,276</u>    |

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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**6. Capital Assets**

Capital asset activity for the year ended June 30, 2017 is as follows:

|   | Beginning<br>Balance | Additions\<br>Transfers | Disposals\<br>Transfers | Ending<br>Balance |
|---|----------------------|-------------------------|-------------------------|-------------------|
| <b>Governmental Activities:</b>                   |                      |                         |                         |                   |
| Capital assets, not being depreciated:            |                      |                         |                         |                   |
| Land  | \$ 4,267,089         | \$ -                    | \$ -                    | \$ 4,267,089      |
| Powder Ridge development rights                   | 1,893,919            | -                       | -                       | 1,893,919         |
| Total capital assets, not being depreciated       | 6,161,008            | -                       | -                       | 6,161,008         |
| Capital assets, being depreciated:                |                      |                         |                         |                   |
| Buildings and improvements                        | 2,245,519            | -                       | -                       | 2,245,519         |
| Machinery, equipment and vehicles                 | 3,403,817            | -                       | -                       | 3,403,817         |
| Infrastructure                                    | 1,134,968            | 10,206                  | -                       | 1,145,174         |
| Total capital assets, being depreciated           | 6,784,304            | 10,206                  | -                       | 6,794,510         |
| Less, accumulated depreciation for:               |                      |                         |                         |                   |
| Buildings and improvements                        | 1,187,676            | 55,453                  | -                       | 1,243,129         |
| Machinery, equipment and vehicles                 | 1,845,624            | 157,151                 | -                       | 2,002,775         |
| Infrastructure                                    | 142,769              | 22,919                  | -                       | 165,688           |
| Total accumulated depreciation                    | 3,176,069            | 235,523                 | -                       | 3,411,592         |
| Total capital assets, being depreciated, net      | 3,608,235            | ( 225,317)              | -                       | 3,382,918         |
| Total net capital assets, governmental activities | \$ 9,769,243         | (\$ 225,317)            | \$ -                    | \$ 9,543,926      |

Depreciation expense was charged to functions/programs as follows:

|  |                   |
|--|-------------------|
| General government                                 | \$ 39,962         |
| Public safety                                      | 78,853            |
| Public works                                       | 103,534           |
| Parks and recreation                               | 13,174            |
| Total depreciation expense-governmental activities | <u>\$ 235,523</u> |



**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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## 7. Leases

### Operating Lease

The Town entered into an operating lease agreement with Nextel Communications and/or other designees for the right to use certain premises on 393 Jackson Hill Road for wireless communication. The Town is to receive rental income payable in equal monthly installments with a scheduled increase every five years equal to 15% of the rent scheduled to be paid for each year of the previous term. Rental income for the year ended June 30, 2017 amounted to \$53,811.

## 8. Long-Term Obligations

During the year ended June 30, 2017, the following changes occurred in long-term obligations:

|                                   | Balance<br>July 1, 2016 | Additions | Reductions/<br>Maturities | Balance<br>June 30, 2017 | Due Within<br>One Year |
|-----------------------------------|-------------------------|-----------|---------------------------|--------------------------|------------------------|
| Long-term debt:                   |                         |           |                           |                          |                        |
| General obligation bonds          | \$ 966,733              | \$ -      | \$ 186,189                | \$ 780,544               | \$ 189,701             |
| Loans payable                     | 1,258,173               | -         | 248,977                   | 1,009,196                | 255,413                |
| Total long-term debt              | 2,224,906               | -         | 435,166                   | 1,789,740                | 445,114                |
| Other long-term liabilities:      |                         |           |                           |                          |                        |
| Net pension liability             | 436,981                 | -         | 13,687                    | 423,294                  | -                      |
| Compensated absences              | 114,178                 | 38,760    | 77,902                    | 75,036                   | 31,736                 |
| Total other long-term liabilities | 551,159                 | 38,760    | 91,589                    | 498,330                  | 31,736                 |
| Total long-term liabilities       | \$ 2,776,065            | \$ 38,760 | \$ 526,755                | \$ 2,288,070             | \$ 476,850             |

A schedule of long-term debt at June 30, 2017 is presented below:

| Purpose/Project                       | Issue<br>Date | Maturity<br>Date | Interest<br>Rate | Balance<br>June 30, 2017 |
|---------------------------------------|---------------|------------------|------------------|--------------------------|
| Loans payable:                        |               |                  |                  |                          |
| Storm drainage - Lake Beseck          | 9/6/2001      | 9/6/2021         | 4.75%            | \$ 102,674               |
| Storm drainage - Lake Beseck          | 9/6/2001      | 9/6/2021         | 4.88%            | 227,218                  |
| Lake Beseck sewer project             | 5/31/2001     | 11/30/2020       | 2.00%            | 649,304                  |
| Development rights - Merriam property | 1/20/2011     | 7/31/2019        | 0.00%            | 30,000                   |
| General obligation bonds payable      | 3/5/2014      | 4/21/2021        | 1.87%            | 780,544                  |
|                                       |               |                  |                  | \$ 1,789,740             |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
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Annual debt service requirements to maturity for long-term debt maturities are as follows:

| Year Ended<br>June 30, | Principal           | Interest          |
|------------------------|---------------------|-------------------|
| 2018                   | \$ 445,114          | \$ 41,013         |
| 2019                   | 455,434             | 30,692            |
| 2020                   | 465,738             | 20,289            |
| 2021                   | 351,280             | 10,067            |
| 2022                   | 72,174              | 3,491             |
|                        | <u>\$ 1,789,740</u> | <u>\$ 105,552</u> |

The Town's indebtedness does not exceed the legal debt limitations as required by the Connecticut General Statutes as reflected in the following schedule:

| Category        | Debt Limit    | Present<br>Indebtedness | Balance       |
|-----------------|---------------|-------------------------|---------------|
| General purpose | \$ 30,844,971 | \$ 1,140,436            | \$ 29,704,535 |
| Schools         | 61,689,942    | 2,410,292               | 59,279,650    |
| Sewers          | 51,408,285    | 649,304                 | 50,758,981    |
| Urban renewal   | 44,553,847    | -                       | 44,553,847    |
| Pension deficit | 41,126,628    | -                       | 41,126,628    |

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation or \$95,962,132.

Middlefield is a member of Regional School District Number 13 which provides educational facilities for the Towns of Middlefield and Durham. As of June 30, 2017, the outstanding indebtedness of the District was \$6,934,097. These are general obligations of the Regional School District Number 13 and its member towns. The Town of Middlefield's share of the bonded indebtedness is approximately 34.76% or \$2,410,292.

### **Compensated Absences**

Employees can accumulate unused vacation and sick leave (as determined by individual union contracts) until termination of their employment. At termination, pay-out provisions as determined by individual union contract provides for payments to vested employees net of provisions to exchange selected amounts of accumulated sick time for pension service years.

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The following is a summary of management's estimate of vested potential liability for lump-sum payments to employees as of June 30, 2017:

|          |                         |
|----------|-------------------------|
| Town:    |                         |
| Sick     | \$ 64,304               |
| Vacation | <u>10,732</u>           |
| Total    | <u><u>\$ 75,036</u></u> |

**9. Fund Balances**

The following is a summary of the Governmental Fund balances of the Town at the year ended June 30, 2017:

|   |                            |
|---|----------------------------|
| General Fund:   |                            |
| Committed:  |                            |
| Subsequent year's budget                                | \$ 339,400                 |
| Unassigned  | <u>1,879,801</u>           |
| Total General Fund Balance                              | <u><u>2,219,201</u></u>    |
| Reserve Fund for Capital and Nonrecurring Expenditures: |                            |
| Committed to capital projects                           | 1,863,569                  |
| Lake Beseck:  |                            |
| Committed for public works                              | 182,038                    |
| Housing Rehabilitation Programs:                        |                            |
| Restricted for housing loans                            | 149,590                    |
| Other Governmental Funds:                               |                            |
| Restricted for general government                       | 6,825                      |
| Restricted for public works                             | 348,166                    |
| Committed for public works                              | 37,400                     |
| Committed for parks and recreation                      | 28,750                     |
| Unassigned  | <u>( 10,100)</u>           |
| Total Other Governmental Fund Balances                  | <u><u>411,041</u></u>      |
| Total Governmental Fund Balances                        | <u><u>\$ 4,825,439</u></u> |

The Special Purpose Fund had a fund balance deficit of \$10,100 at June 30, 2017. This fund balance deficit represent the excess of expenditures over actual revenues. It is anticipated that this deficit will be funded by revenues to be generated in future years.

**TOWN OF MIDDLEFIELD, CONNECTICUT  
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**10. Connecticut Municipal Employees' Retirement System**

**General Information about the Plan**

Plan Description

Substantially all Town employees participate in the Connecticut Municipal Employees' Retirement System (CMERS), a cost-sharing multiple-employer public employee retirement system (PERS) established by the State of Connecticut that covers fire, police, and other personnel (except teachers) of participating municipalities in the State. The State Retirement Commission acts solely as the administrator and custodian of the assets of CMERS. The State makes no contribution to CMERS.

Title 7, Chapter 113 of the Connecticut General Statutes, which can be amended by legislative action, establishes plan benefits, cost-of-living adjustments, contribution requirements for plan members and participating municipalities, and other plan provisions.

The plan has four sub plans as follows:

- General employees with social security
- General employees without social security
- Policemen and firemen with social security
- Policemen and firemen without social security

Benefit Provisions

**Normal Retirement:** A member may retire at age 55 with 5 years of continuous services, or 15 years of active aggregate service, or 25 years of aggregate service. There is compulsory retirement at age 65 for police and fire members. A member not covered by Social Security is eligible for vested benefits of 2% of average final compensation times years of service. A member covered by Social Security is eligible for vested benefits of 1.5% of average final compensation not in excess of the year's breakpoint plus 2% of average final compensation in excess of the year's breakpoint, times years of service. The maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually. Both the minimum and maximum include Workers Compensation and Social Security benefits.

**Early Retirement:** A member is eligible after 5 years of continuous or 15 years of active aggregate service. The benefit is calculated on the basis of average final compensation and service to date of termination. Deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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Disability Retirement: Employees are eligible for service-related disability benefits from being permanently or totally disabled from engaging in the service of the municipality provided such disability has arisen out of and in the course of employment with the municipality. Disability due to hypertension or heart disease, in the case of firemen and policemen, is presumed to have been suffered in the line of duty. Disability benefits are calculated based on compensation and service to the date of the disability with a minimum benefit (including workers' compensation benefits) of 50% of compensation at the time of disability.

Employees are eligible for non-service-related disability benefits with 10 years of service and being permanently or totally disabled from engaging in gainful employment in the service of the municipality. Disability benefits are calculated based on compensation and service to the date of the disability.

Contributions

Members not covered by Social Security are required to contribute 5% of compensation. Members covered by Social Security are required to contribute 2.25% of compensation up to the Social Security taxable wage base plus 5% of compensation, if any, in excess of such base.

Each participating municipality makes annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded liability and a prior service amortization payment which covers the liabilities of the System not met by member contributions. The current rate is 11.38% of annual covered payroll.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2017, the Town reported a liability of \$423,294 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of June 30, 2016. The Town's proportionate share of the net pension liability was based upon the Town's 2016 actuarial (expected) payroll relative to the payroll of all the participating employers as of that date. At June 30, 2016, the Town's proportional share was .215661% for general employees.

There were no changes in assumptions or benefits that affected the measurement of the total pension liability since the prior measurement date.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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For the year ended June 30, 2017, the Town recognized pension expense of \$101,541. At June 30, 2017, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | <u>Deferred<br/>Outflow of<br/>Resources</u> | <u>Deferred<br/>Inflow of<br/>Resources</u> |
|---|--|---|
| Net differences between projected and actual earnings on pension plan investments | \$ 123,030                                   | \$ -  |
| Differences between expected and actual experience                                | 9,122  |   |
| Employer change in proportional share   | -  | 123,106                                     |
| Town contributions subsequent to measurement date                                 | <u>65,694</u>                                | <u>-</u>                                    |
|   | <u><u>\$ 197,846</u></u>                     | <u><u>\$ 123,106</u></u>                    |

The \$65,694 amount reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018.

Net differences between projected and actual earnings and the employer change in proportional share are amortized over 5 years. Difference between expected and actual experience is amortized over the average remaining service period of actives and inactive, which is 4.89 years.

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal year ending June 30

|      |           |
|------|-----------|
| 2018 | \$ 63,001 |
| 2019 | ( 2,693)  |
| 2020 | 15,065    |
| 2021 | ( 633)    |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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Actuarial assumptions - the actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2007 through June 30, 2012. The total pension liability was determined by an actuarial valuation as of June 30, 2016, using the following key actuarial assumptions:

|   |               |
|---|---------------|
| Inflation   | 3.25%         |
| Salary increases, including inflation   | 4.25 - 11.00% |
| Long-term investment rate of return,<br>net of pension plan investment<br>expenses, including inflation | 8.00%         |

Mortality rates were based on the RP-2000 Mortality Table for Annuitants and Non-Annuitants (set forward one year for males and set back one year for females).

Future cost-of-living adjustments (COLA) for members who retire on or after January 1, 2002 are 60% of the annual increase in the Consumer Price Index up to 6.0%. The minimum annual COLA is 2.5%, the maximum is 6.0%.

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

| <u>Asset Class</u>          | <u>Target<br/>Allocation</u> | <u>Long-Term<br/>Expected Real<br/>Rate of Return</u> |
|-----------------------------|------------------------------|---|
| Large cap U.S. equities     | 16.0 %                       | 5.8 %   |
| Developed non-U.S. equities | 14.0                         | 6.6   |
| Emerging markets (non-U.S.) | 7.0                          | 8.3   |
| Core fixed income           | 8.0                          | 1.3   |
| Inflation linked bond funds | 5.0                          | 1.0   |
| Emerging market bonds       | 8.0                          | 3.7   |
| High yield bonds            | 14.0                         | 3.9   |
| Real estate                 | 7.0                          | 5.1   |
| Private equity              | 10.0                         | 7.6   |
| Alternative investments     | 8.0                          | 4.1   |
| Liquidity fund              | 3.0                          | 0.4   |
|                             | <u>100.0 %</u>               |   |

Discount rate - the discount rate used to measure the total pension liability was 8.0%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability (asset) to changes in the discount rate - the following presents the net pension liability (asset) of the Town, calculated using the discount rate of 8.0%, as well as what the Town's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (7.0%) or 1-percentage-point higher (9.0%) than the current rate:

|                               | <u>1% Decrease<br/>(7.0%)</u> | <u>Current<br/>Discount Rate<br/>(8.0%)</u> | <u>1% Increase<br/>(9.0%)</u> |
|-------------------------------|-------------------------------|---|-------------------------------|
| Town's net pension liability: |                               |   |                               |
| General employees             | \$ 667,865                    | \$ 423,294                                  | \$ 215,905                    |



**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**Payable to the pension plan**

At June 30, 2017, the Town reported a payable of \$11,937 for the outstanding amount of contributions to the pension plan related to past service cost upon entrance into the plan. The amount is payable in twenty-five equal installments of \$11,937.

**Plan fiduciary net position**

Detailed information about the CMERS plan's fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report.

**11. Risk Management**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; workers compensation and natural disasters for which the Town carries commercial insurance. There have been no significant reductions in insurance coverage. Settled claims, for all types of commercial coverage, have not exceeded commercial insurance coverage during any of the past three fiscal years.

**12. Contingent Liabilities**

The Town is currently a defendant in a number of lawsuits. It is the opinion of Town officials and legal counsel that such pending litigation will not be finally determined as to result individually or in the aggregate in a final judgment against the Town which would materially adversely affect its financial position.

The Town has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based upon prior experience, District management believes such disallowances, if any, will not be material.

**13. Jointly Governed Organization**

The Town is a participant in the organization described below:

Durham Middlefield Interlocal Agreement Advisory Board (DMIAAB) - The Town and the Town of Durham Town Meetings each appoint four members to the governing board of DMIAAB, which operates a shared refuse transfer station. The Town expended \$207,366 for operations for the year ended June 30, 2017.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**

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**14. Prior Period Adjustment**

During the current year, it was determined that the Town Clerk Fund should have been included as a special revenue fund within the Town's reporting entity. This fund is reflected in the current year financial statements and the effect was a \$3,694 increase in beginning Governmental Activities unrestricted net position and governmental funds fund balance.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2017**

|                                     | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual        | Variance with<br>Final Budget |
|-------------------------------------|--------------------|---------------------------------|---------------|-------------------------------|
| Taxes, interest and lien fees:      |                    |                                 |               |                               |
| Property tax collections            | \$ 13,536,530      | \$ 13,536,530                   | \$ 13,807,595 | \$ 271,065                    |
| Total taxes, interest and lien fees | 13,536,530         | 13,536,530                      | 13,807,595    | 271,065                       |
| Intergovernmental:                  |                    |                                 |               |                               |
| PILOT - state owned property        | 33                 | 33                              | 33            | -                             |
| Pequot-Mohegan grant                | 17,336             | 17,336                          | 17,336        | -                             |
| Municipal revenue sharing           | 91,372             | 91,372                          | 91,372        | -                             |
| Municipal projects grant            | 248,652            | 248,652                         | 248,652       | -                             |
| PILOT - homeowners tax credit       | 37,000             | 37,000                          | 37,797        | 797                           |
| PILOT - veterans relief             | 7,600              | 7,600                           | 6,844         | ( 756)                        |
| PILOT - disabled program            | 450                | 450                             | 410           | ( 40)                         |
| Judicial fines                      | 9,100              | 9,100                           | 6,465         | ( 2,635)                      |
| DUI grant                           | 20,400             | 20,400                          | 26,668        | 6,268                         |
| Senior/disabled bus service         | 12,100             | 12,100                          | 14,201        | 2,101                         |
| Other                               | 3,250              | 3,250                           | 8,010         | 4,760                         |
| Education cost sharing grant        | 2,125,151          | 2,125,151                       | 2,099,315     | ( 25,836)                     |
| Total Intergovernmental             | 2,572,444          | 2,572,444                       | 2,557,103     | ( 15,341)                     |
| Charges for services:               |                    |                                 |               |                               |
| Licenses and permits                | 2,000              | 2,000                           | 2,685         | 685                           |
| Land use department                 | 77,500             | 77,500                          | 84,076        | 6,576                         |
| Town Clerk                          | 85,300             | 85,300                          | 107,932       | 22,632                        |
| Police department services          | 14,000             | 14,000                          | 9,650         | ( 4,350)                      |
| Fire department services            | 325                | 325                             | 936           | 611                           |
| Health department                   | 4,000              | 4,000                           | 4,675         | 675                           |
| Dog licenses and fees               | 3,750              | 3,750                           | 5,154         | 1,404                         |
| Miscellaneous                       | 2,850              | 2,850                           | 2,927         | 77                            |
| Total charges for services          | 189,725            | 189,725                         | 218,035       | 28,310                        |

. . .Continued. . .

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2017**  
... Continued ...

|   | Original<br>Budget   | Final<br>Appropriated<br>Budget | Actual               | Variance with<br>Final Budget |
|---|----------------------|---------------------------------|----------------------|-------------------------------|
| Other revenue:                                |                      |                                 |                      |                               |
| Middlefield Housing Authority                 | \$ 20,000            | \$ 20,000                       | \$ 20,845            | \$ 845                        |
| Joseph E. Coe trust fund                      | 8,900                | 8,900                           | 9,072                | 172                           |
| Property and equipment sales                  | -                    | -                               | 5,000                | 5,000                         |
| Telephone access line tax                     | 8,500                | 8,500                           | 10,236               | 1,736                         |
| Rental of Town property                       | 54,913               | 54,913                          | 53,811               | ( 1,102)                      |
| Miscellaneous                                 | 200                  | 200                             | 9,105                | 8,905                         |
| Total other revenue                           | 92,513               | 92,513                          | 108,069              | 15,556                        |
| Transfers from other funds:                   |                      |                                 |                      |                               |
| Park and recreation fund - summer camp        | 36,250               | 36,250                          | -                    | ( 36,250)                     |
| Capital and nonrecurring fund                 | -                    | 15,000                          | 15,000               | -                             |
| Old Indian Trial fund                         | 6,505                | 6,505                           | 6,505                | -                             |
| WPCA - Route 66 sewer system                  | 4,500                | 4,500                           | 4,500                | -                             |
| WPCA - Lake Beseck sewer system               | 212,765              | 212,765                         | 212,765              | -                             |
| Total transfers from other funds              | 260,020              | 275,020                         | 238,770              | ( 36,250)                     |
| Revenue from the use of money:                |                      |                                 |                      |                               |
| Interest income                               | 6,500                | 6,500                           | 11,553               | 5,053                         |
| Total revenue from the use of money           | 6,500                | 6,500                           | 11,553               | 5,053                         |
| Other financing sources:                      |                      |                                 |                      |                               |
| General Fund balance                          | 275,000              | 275,000                         | -                    | ( 275,000)                    |
| Total other financing sources                 | 275,000              | 275,000                         | -                    | ( 275,000)                    |
| Total revenues and<br>other financing sources | <u>\$ 16,932,732</u> | <u>\$ 16,947,732</u>            | <u>\$ 16,941,125</u> | <u>(\$ 6,607)</u>             |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
GENERAL FUND  
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
FOR THE YEAR ENDED JUNE 30, 2017**

|                                    | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual    | Variance with<br>Final Budget |
|------------------------------------|--------------------|---------------------------------|-----------|-------------------------------|
| General Government:                |                    |                                 |           |                               |
| Selectman's Office:                |                    |                                 |           |                               |
| First Selectman's salary           | \$ 67,468          | \$ 75,767                       | \$ 75,767 | \$ -                          |
| Selectmen's salaries               | 8,073              | 9,600                           | 9,600     | -                             |
| Administrative Assistant           | 48,389             | 48,995                          | 48,995    | -                             |
| Finance Director                   | 86,188             | 77,534                          | 77,205    | 329                           |
| Accounting software license        | 5,623              | 5,623                           | 5,623     | -                             |
| Payroll service fees               | 6,800              | 6,800                           | 6,203     | 597                           |
| Dues and organizations             | 5,250              | 5,250                           | 4,133     | 1,117                         |
| Office expenses                    | 5,500              | 5,500                           | 4,480     | 1,020                         |
| Total Selectman's office           | 233,291            | 235,069                         | 232,006   | 3,063                         |
| Professional Services:             |                    |                                 |           |                               |
| Town Engineer                      | 34,500             | 34,500                          | 30,717    | 3,783                         |
| Town and regional planning         | 15,000             | 14,548                          | 10,513    | 4,035                         |
| Town counsel                       | 22,500             | 13,888                          | 13,888    | -                             |
| Labor counsel                      | 14,500             | 54,107                          | 54,107    | -                             |
| Legal notices                      | 8,000              | 6,121                           | 6,121     | -                             |
| Town auditor                       | 16,000             | 16,000                          | 16,000    | -                             |
| Computer network support           | 23,850             | 24,302                          | 24,302    | -                             |
| Town web site                      | 1,250              | 1,250                           | 513       | 737                           |
| Total professional services        | 135,600            | 164,716                         | 156,161   | 8,555                         |
| Municipal Insurances:              |                    |                                 |           |                               |
| Property/auto/liability            | 72,000             | 72,000                          | 59,477    | 12,523                        |
| Insurance deductibles              | 2,000              | 2,000                           | 1,000     | 1,000                         |
| Worker's compensation              | 61,668             | 61,668                          | 53,077    | 8,591                         |
| Total municipal insurances         | 135,668            | 135,668                         | 113,554   | 22,114                        |
| General and Central Services:      |                    |                                 |           |                               |
| Town Hall building expenses        | 21,100             | 21,100                          | 15,797    | 5,303                         |
| Community Center building expenses | 51,150             | 48,453                          | 23,736    | 24,717                        |
| Street lighting                    | 57,000             | 57,000                          | 55,204    | 1,796                         |
| Lake Beseck drawdown expense       | 3,500              | 3,500                           | 3,398     | 102                           |
| Telephone/postage/copier expenses  | 33,500             | 35,176                          | 35,176    | -                             |
| Custodian salary                   | 21,337             | 22,358                          | 22,358    | -                             |
| Automobile maintenance             | 4,500              | 4,500                           | 2,930     | 1,570                         |
| Town vehicle fuel                  | 42,000             | 42,000                          | 16,104    | 25,896                        |
| Total general and central services | 234,087            | 234,087                         | 174,703   | 59,384                        |

... Continued ...

**TOWN OF MIDDLEFIELD, CONNECTICUT  
GENERAL FUND  
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
FOR THE YEAR ENDED JUNE 30, 2017  
... Continued ...**

|                                    | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual    | Variance with<br>Final Budget |
|------------------------------------|--------------------|---------------------------------|-----------|-------------------------------|
| Employee Benefits:                 |                    |                                 |           |                               |
| Social security                    | \$ 81,967          | \$ 81,967                       | \$ 79,240 | \$ 2,727                      |
| Health/life insurance              | 303,738            | 303,738                         | 257,172   | 46,566                        |
| Pension - municipal employees      | 73,954             | 73,405                          | 65,694    | 7,711                         |
| Pension - elected officials        | 3,890              | 4,439                           | 4,439     | -                             |
| Total employee benefits            | 463,549            | 463,549                         | 406,545   | 57,004                        |
| Town Clerk:                        |                    |                                 |           |                               |
| Town Clerk salary                  | 44,069             | 50,562                          | 50,562    | -                             |
| Index, recording, vital statistics | 3,000              | 2,001                           | 2,001     | -                             |
| Records system license             | 11,244             | 12,175                          | 12,175    | -                             |
| Town Clerk assistant               | 35,905             | 35,905                          | 27,177    | 8,728                         |
| Town records restoration           | 2,000              | 2,000                           | 1,410     | 590                           |
| Conferences and dues               | 800                | 755                             | 690       | 65                            |
| Office expenses                    | 3,000              | 3,113                           | 3,113     | -                             |
| Total Town Clerk                   | 100,018            | 106,511                         | 97,128    | 9,383                         |
| Tax Collector:                     |                    |                                 |           |                               |
| Tax Collector's salary             | 32,332             | 38,838                          | 38,837    | 1                             |
| Tax Collector assistant            | 2,500              | 3,167                           | 1,983     | 1,184                         |
| System software license            | 9,268              | 9,268                           | 6,729     | 2,539                         |
| Conferences and dues               | 250                | 250                             | 95        | 155                           |
| Office expenses                    | 500                | 500                             | 357       | 143                           |
| Total Tax Collector                | 44,850             | 52,023                          | 48,001    | 4,022                         |
| Treasurer:                         |                    |                                 |           |                               |
| Treasurer's salary                 | 6,135              | 8,572                           | 8,572     | -                             |
| Total Treasurer                    | 6,135              | 8,572                           | 8,572     | -                             |
| Registrars of Voters:              |                    |                                 |           |                               |
| Registrars' salary                 | 15,810             | 15,810                          | 15,810    | -                             |
| Election expenses                  | 14,750             | 14,750                          | 8,473     | 6,277                         |
| Education and training             | 2,300              | 2,300                           | -         | 2,300                         |
| Conferences and dues               | 1,250              | 2,092                           | 2,092     | -                             |
| Office expenses                    | 3,000              | 2,158                           | 899       | 1,259                         |
| Total Registrars of Voters         | 37,110             | 37,110                          | 27,274    | 9,836                         |

... Continued ...

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2017**  
**... Continued ...**

|                                  | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual    | Variance with<br>Final Budget |
|----------------------------------|--------------------|---------------------------------|-----------|-------------------------------|
| Land Use/Health Department:      |                    |                                 |           |                               |
| Building official                | \$ 55,272          | \$ 58,297                       | \$ 58,297 | \$ -                          |
| Office assistant                 | 38,085             | 38,277                          | 38,277    | -                             |
| Zoning officer                   | 30,772             | 27,555                          | 19,998    | 7,557                         |
| Sanitarian                       | 78,372             | 78,372                          | 60,869    | 17,503                        |
| Health director                  | 1,800              | 1,800                           | 1,800     | -                             |
| Specialized expert inspections   | 2,000              | 2,000                           | -         | 2,000                         |
| DEEP/education fees              | 6,750              | 7,057                           | 7,057     | -                             |
| Building code books              | 2,000              | 1,693                           | 254       | 1,439                         |
| Water testing/lab fees           | 1,650              | 1,650                           | 1,043     | 607                           |
| Water filter service             | 4,200              | 4,200                           | 3,448     | 752                           |
| Conferences and dues             | 750                | 750                             | 454       | 296                           |
| Office expenses                  | 2,650              | 2,650                           | 2,298     | 352                           |
| Total land use/health department | 224,301            | 224,301                         | 193,795   | 30,506                        |
| Assessor's Office:               |                    |                                 |           |                               |
| Assessor                         | 46,523             | 46,523                          | 33,802    | 12,721                        |
| System software license          | 11,435             | 11,191                          | 10,335    | 856                           |
| Personal property consultant     | 1,000              | 1,000                           | -         | 1,000                         |
| Conferences and dues             | 820                | 820                             | -         | 820                           |
| GIS system software              | 5,025              | 5,025                           | -         | 5,025                         |
| Office expenses                  | 655                | 899                             | 899       | -                             |
| Total Assessor's office          | 65,458             | 65,458                          | 45,036    | 20,422                        |
| Boards and Commissions:          |                    |                                 |           |                               |
| Board of Selectmen               | 750                | 750                             | -         | 750                           |
| Board of Finance                 | 3,000              | 3,000                           | 2,153     | 847                           |
| Board of Assessment Appeals      | 750                | 750                             | 750       | -                             |
| Planning and Zoning Commission   | 43,000             | 43,000                          | 34,043    | 8,957                         |
| Economic Development Commission  | 1,500              | 1,500                           | 185       | 1,315                         |
| Inland Wetlands Agency           | 12,000             | 12,000                          | 4,592     | 7,408                         |
| Zoning Board of Appeals          | 6,000              | 6,000                           | 2,408     | 3,592                         |
| Conservation Commission          | 1,000              | 1,000                           | -         | 1,000                         |
| Lake Beseck Ad-Hoc Committee     | 9,500              | 9,500                           | 7,745     | 1,755                         |
| Total boards and commissions     | 77,500             | 77,500                          | 51,876    | 25,624                        |
| Reserve for Contingencies:       |                    |                                 |           |                               |
| Operational                      | 56,000             | -                               | -         | -                             |
| Staff coverages                  | 10,000             | 2,014                           | -         | 2,014                         |
| Total reserve for contingencies  | 66,000             | 2,014                           | -         | 2,014                         |

... Continued ...

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2017**  
**... Continued ...**

|                                  | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual     | Variance with<br>Final Budget |
|----------------------------------|--------------------|---------------------------------|------------|-------------------------------|
| Outside Agencies:                |                    |                                 |            |                               |
| DMIAAB operations                | \$ 207,366         | \$ 207,366                      | \$ 207,366 | \$ -                          |
| Regional hazardous waste         | 5,000              | 4,400                           | 2,519      | 1,881                         |
| Levi E. Coe Library              | 292,210            | 292,210                         | 292,210    | -                             |
| Youth and Family Services        | 13,900             | 14,500                          | 14,500     | -                             |
| 911 - Valley Shore               | 55,459             | 55,459                          | 55,459     | -                             |
| Middlefield Cemetery Association | 4,526              | 4,526                           | 4,526      | -                             |
| Probate Court                    | 5,630              | 5,630                           | 5,630      | -                             |
| Total outside agencies           | 584,091            | 584,091                         | 582,210    | 1,881                         |
| Sewer System Services:           |                    |                                 |            |                               |
| Brookside Drive system           | 8,400              | 8,400                           | 5,762      | 2,638                         |
| WPCA - Route 66 system           | 250                | 250                             | 192        | 58                            |
| WPCA - Lake Beseck system        | 2,000              | 2,000                           | 1,328      | 672                           |
| Total sewer system services      | 10,650             | 10,650                          | 7,282      | 3,368                         |
| Total general government         | 2,418,308          | 2,401,319                       | 2,144,143  | 257,176                       |
| Public Safety:                   |                    |                                 |            |                               |
| Police Department:               |                    |                                 |            |                               |
| Payroll                          | 272,000            | 283,433                         | 283,432    | 1                             |
| Overtime and private duty        | 44,000             | 52,258                          | 52,258     | -                             |
| Equipment                        | 975                | -                               | -          | -                             |
| Secretary                        | 9,167              | 8,260                           | 8,260      | -                             |
| Sundry expenses                  | 4,200              | 3,767                           | 3,767      | -                             |
| Total police department          | 330,342            | 347,718                         | 347,717    | 1                             |
| Fire Department:                 |                    |                                 |            |                               |
| Fire house operations            | 31,000             | 29,838                          | 29,625     | 213                           |
| Truck operations and maintenance | 30,000             | 31,162                          | 31,162     | -                             |
| Communications                   | 7,000              | 7,000                           | 5,194      | 1,806                         |
| Equipment and supplies           | 20,000             | 20,000                          | 19,949     | 51                            |
| Physicals and wellness           | 7,000              | 7,000                           | 3,470      | 3,530                         |
| Training and preparedness        | 12,000             | 12,000                          | 10,233     | 1,767                         |
| Life insurance                   | 8,500              | 8,500                           | 8,323      | 177                           |
| Appreciation Night               | 1,500              | 1,500                           | 1,500      | -                             |
| Supplemental benefits            | 27,150             | 27,150                          | 23,384     | 3,766                         |
| Part time labor                  | 17,114             | 17,114                          | 15,575     | 1,539                         |
| Total fire department            | 161,264            | 161,264                         | 148,415    | 12,849                        |

... Continued ...



**TOWN OF MIDDLEFIELD, CONNECTICUT  
GENERAL FUND  
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
FOR THE YEAR ENDED JUNE 30, 2017  
... Continued ...**

|                               | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual   | Variance with<br>Final Budget |
|-------------------------------|--------------------|---------------------------------|----------|-------------------------------|
| Fire Marshal:                 |                    |                                 |          |                               |
| Fire Marshal salary           | \$ 11,466          | \$ 12,056                       | \$ 7,944 | \$ 4,112                      |
| Deputy callout expenses       | 2,250              | 2,250                           | 600      | 1,650                         |
| Vehicle allowance             | 1,000              | 1,000                           | 267      | 733                           |
| Conferences and dues          | 1,500              | 1,500                           | 635      | 865                           |
| Sundry expenses               | 750                | 750                             | 277      | 473                           |
| Total fire marshal            | 16,966             | 17,556                          | 9,723    | 7,833                         |
| Emergency Management:         |                    |                                 |          |                               |
| Director's stipend            | 7,650              | 7,650                           | 5,737    | 1,913                         |
| Assistant Director's stipend  | 1,000              | 1,000                           | -        | 1,000                         |
| Shelter equipment             | 500                | 500                             | -        | 500                           |
| Communications equipment      | 500                | 248                             | 248      | -                             |
| Emergency notification system | 3,275              | 3,275                           | 3,275    | -                             |
| Sundry expenses               | 250                | 502                             | 502      | -                             |
| Total emergency management    | 13,175             | 13,175                          | 9,762    | 3,413                         |
| Animal Control:               |                    |                                 |          |                               |
| Animal Control Officer        | 17,138             | 17,138                          | 17,137   | 1                             |
| Vehicle allowance             | 1,000              | 1,000                           | 1,000    | -                             |
| Shelter and animal expenses   | 3,000              | 9,000                           | 1,525    | 7,475                         |
| State of Connecticut fees     | 2,800              | 2,476                           | 2,282    | 194                           |
| Sundry expenses               | 1,500              | 1,824                           | 1,823    | 1                             |
| Total animal control          | 25,438             | 31,438                          | 23,767   | 7,671                         |
| Total public safety           | 547,185            | 571,151                         | 539,384  | 31,767                        |
| Public Works:                 |                    |                                 |          |                               |
| Payroll                       | 279,501            | 279,501                         | 277,098  | 2,403                         |
| Snow removal expenses         | 66,750             | 108,610                         | 108,610  | -                             |
| Equipment maintenance         | 53,800             | 42,542                          | 42,542   | -                             |
| Overtime expenses             | 33,100             | 23,008                          | 23,008   | -                             |
| Road maintenance              | 73,300             | 52,790                          | 43,970   | 8,820                         |
| Garage expenses               | 15,100             | 15,100                          | 12,848   | 2,252                         |
| Sundry expenses               | 6,500              | 6,500                           | 4,397    | 2,103                         |
| Tree Warden stipend           | 2,040              | 2,040                           | 2,040    | -                             |
| Total public works            | 530,091            | 530,091                         | 514,513  | 15,578                        |

... Continued ...

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2017**  
**... Continued ...**

|  | Original<br>Budget | Final<br>Appropriated<br>Budget | Actual        | Variance with<br>Final Budget |
|--|--------------------|---------------------------------|---------------|-------------------------------|
| Health and Welfare:                              |                    |                                 |               |                               |
| Senior/Social Services:                          |                    |                                 |               |                               |
| Municipal agent                                  | \$ 33,638          | \$ 33,638                       | \$ 26,476     | \$ 7,162                      |
| Senior Center activities                         | 8,900              | 8,693                           | 8,693         | -                             |
| Dial-A-Ride program                              | 16,280             | 16,280                          | 16,280        | -                             |
| Office assistants                                | 1,400              | -                               | -             | -                             |
| Social services agencies                         | 3,236              | 3,236                           | 3,236         | -                             |
| Senior/disabled bus service                      | 10,087             | 11,885                          | 11,885        | -                             |
| Conferences and dues                             | 300                | 109                             | 50            | 59                            |
| Office expenses                                  | 600                | 600                             | 340           | 260                           |
| Total senior/social services                     | 74,441             | 74,441                          | 66,960        | 7,481                         |
| Parks and Recreation:                            |                    |                                 |               |                               |
| Director's salary                                | 42,272             | 42,272                          | 30,955        | 11,317                        |
| Peckham Park expenses                            | 35,000             | 35,000                          | 34,985        | 15                            |
| Lake Beseck Park expenses                        | 13,500             | 13,500                          | 13,203        | 297                           |
| Summer camp payroll                              | 30,000             | 30,000                          | -             | 30,000                        |
| Summer entertainment                             | 1,000              | 974                             | 651           | 323                           |
| Office expenses                                  | 500                | 526                             | 526           | -                             |
| Total parks and recreation                       | 122,272            | 122,272                         | 80,320        | 41,952                        |
| Education:                                       |                    |                                 |               |                               |
| Regional School District No. 13                  | 12,111,824         | 12,111,824                      | 12,085,988    | 25,836                        |
| Total Education                                  | 12,111,824         | 12,111,824                      | 12,085,988    | 25,836                        |
| Debt Service:                                    |                    |                                 |               |                               |
| TDBank Loan (Powder Ridge)                       | 203,469            | 203,469                         | 203,468       | 1                             |
| Merriam property note                            | 10,000             | 10,000                          | 10,000        | -                             |
| USDA loan  | 75,893             | 75,893                          | 75,893        | -                             |
| Clean water fund                                 | 196,766            | 196,766                         | 196,765       | 1                             |
| Total debt service                               | 486,128            | 486,128                         | 486,126       | 2                             |
| Transfers to Other Funds:                        |                    |                                 |               |                               |
| Capital/nonrecurring fund                        | 637,118            | 637,118                         | 637,118       | -                             |
| Old Indian Trail fund                            | 5,365              | 13,388                          | 13,388        | -                             |
| Total transfers to other funds                   | 642,483            | 650,506                         | 650,506       | -                             |
| Total expenditures and transfers                 | \$ 16,932,732      | \$ 16,947,732                   | 16,567,940    | \$ 379,792                    |
| Encumbrances expended in the current fiscal year |                    |                                 | 6,250         |                               |
| GAAP basis expenditures and transfers out        |                    |                                 | \$ 16,574,190 |                               |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
SCHEDULE OF THE TOWN'S PROPORTIONATE  
SHARE OF THE NET PENSION LIABILITY  
CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM  
(General Employees with Social Security)  
LAST THREE FISCAL YEARS**

---

|  | 2017       | 2016       | 2015       |
|--|------------|------------|------------|
| Town's proportion of the net pension liability   | 0.215661 % | 0.248455 % | 0.248455 % |
| Town's proportionate share of the net pension liability  | \$ 423,294 | \$ 340,162 | \$ 241,151 |
| Town's covered payroll   | \$ 513,375 | \$ 551,335 | \$ 551,335 |
| Town's proportionate share of the net pension liability<br>as a percentage of its covered-employee payroll | 82.45 %    | 61.70 %    | 43.74 %    |
| Plan fiduciary net position as a percentage of the total<br>pension liability                              | 88.29 %    | 92.72 %    | 90.48 %    |

**Notes to Schedule**

Change of Assumptions

In 2013, rates of mortality, withdrawal, retirement, and assumed rates of salary increases were adjusted to more closely reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study for the System for the five year period ended June 30, 2012.

Methods and Assumptions used in Calculations of Actuarially Determined Contributions

The actuarially determined contributions in the schedule of employer contributions are calculated as of June 30 each biennium for the fiscal years ending two and three years after the valuation date. The following actuarial methods and assumptions were used to determine the most recent contributions reported in the schedule:

|                                       |  |
|---------------------------------------|--|
| Actuarial cost method                 | Entry age                                |
| Amortization method                   | Level dollar, closed                     |
| Single equivalent amortization period | 25 years                                 |
| Asset valuation method                | 5 year smoothed market                   |
| Inflation                             | 3.25%                                    |
| Salary increases                      | 4.25%-11.00%, including inflation        |
| Investment rate of return             | 8.00%, net of investment related expense |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM  
(General Employees with Social Security)  
LAST THREE FISCAL YEARS**

---

|   | <u>2017</u>   | <u>2016</u>   | <u>2015</u>   |
|---|---------------|---------------|---------------|
| Contractually required contribution                                     | \$ 67,594     | \$ 80,123     | \$ 77,986     |
| Contributions in relation to the contractually<br>required contribution | <u>67,594</u> | <u>80,123</u> | <u>77,986</u> |
| Contribution deficiency (excess)  | <u>\$ -</u>   | <u>\$ -</u>   | <u>\$ -</u>   |
| Town's covered payroll  | \$ 513,375    | \$ 551,335    | \$ 551,335    |
| Contributions as a percentage of<br>covered-employee payroll            | 13.17 %       | 14.53 %       | 14.14 %       |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
SCHEDULE OF THE TOWN'S PROPORTIONATE  
SHARE OF THE NET PENSION LIABILITY  
CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM  
(Policemen and Firemen with Social Security)  
LAST THREE FISCAL YEARS**

---

|  | 2017       | 2016       | 2015       |
|--|------------|------------|------------|
| Town's proportion of the net pension liability   | 0.000000 % | 0.400432 % | 0.400432 % |
| Town's proportionate share of the net pension liability  | \$ -       | \$ 122,521 | \$ 90,599  |
| Town's covered payroll   | \$ -       | \$ 160,422 | \$ 160,422 |
| Town's proportionate share of the net pension liability<br>as a percentage of its covered-employee payroll | 0.00 %     | 76.37 %    | 56.48 %    |
| Plan fiduciary net position as a percentage of the total<br>pension liability                              | 88.29 %    | 92.72 %    | 90.48 %    |

**Notes to Schedule**

The Town of Middlefield Police withdrew from MERS during fiscal year 2016.

Change of Assumptions

In 2013, rates of mortality, withdrawal, retirement, and assumed rates of salary increases were adjusted to more closely reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study for the System for the five year period ended June 30, 2012.

Methods and Assumptions used in Calculations of Actuarially Determined Contributions

The actuarially determined contributions in the schedule of employer contributions are calculated as of June 30 each biennium for the fiscal years ending two and three years after the valuation date. The following actuarial methods and assumptions were used to determine the most recent contributions reported in the schedule:

|                                       |  |
|---------------------------------------|--|
| Actuarial cost method                 | Entry age                                |
| Amortization method                   | Level dollar, closed                     |
| Single equivalent amortization period | 25 years                                 |
| Asset valuation method                | 5 year smoothed market                   |
| Inflation                             | 0.0325                                   |
| Salary increases                      | 4.25%-11.00%, including inflation        |
| Investment rate of return             | 8.00%, net of investment related expense |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
CONNECTICUT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM  
(Policemen and Firemen with Social Security)  
LAST THREE FISCAL YEARS**

---

|   | <u>2017</u>  | <u>2016</u>   | <u>2015</u>   |
|---|--------------|---------------|---------------|
| Contractually required contribution                                     | \$ 5,095     | \$ 29,968     | \$ 31,727     |
| Contributions in relation to the contractually<br>required contribution | <u>5,095</u> | <u>29,968</u> | <u>31,727</u> |
| Contribution deficiency (excess)  | <u>\$ -</u>  | <u>\$ -</u>   | <u>\$ -</u>   |
| Town's covered payroll  | \$ -         | \$ 160,422    | \$ 160,422    |
| Contributions as a percentage of<br>covered-employee payroll            | 0.00 %       | 18.68 %       | 19.78 %       |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING**  
**FOR THE YEAR ENDED JUNE 30, 2017**

| Current<br>List Year | Uncollected Taxes<br>July 1, 2016 and<br>Current Levy | Lawful Corrections |                  | Transfer to<br>Suspense | Adjusted Taxes<br>Collectible | Actual Cash Collections |                  |                        |                      | Uncollected Taxes<br>June 30, 2017 |
|----------------------|---|--------------------|------------------|-------------------------|-------------------------------|-------------------------|------------------|------------------------|----------------------|------------------------------------|
|                      |   | Additions          | Deductions       |                         |                               | Taxes                   | Interest         | Lien and<br>Other Fees | Total                |                                    |
| 2015                 | \$ 13,583,316   | \$ 152,591         | \$ 69,921        | \$ -                    | \$ 13,665,986                 | \$ 13,442,057           | \$ 35,255        | \$ 432                 | \$ 13,477,744        | \$ 223,929                         |
| 2014                 | 243,870   | 1,434              | 1,429            | 33,264                  | 210,611                       | 118,455                 | 25,436           | 744                    | 144,635              | 92,156                             |
| 2013                 | 77,704  | 344                | 102              | 271                     | 77,675                        | 31,541                  | 13,148           | 360                    | 45,049               | 46,134                             |
| 2012                 | 32,781  | 16                 | -                | -                       | 32,797                        | 16,970                  | 4,124            | 144                    | 21,238               | 15,827                             |
| 2011                 | 10,735  | -                  | -                | -                       | 10,735                        | 4,593                   | 527              | 24                     | 5,144                | 6,142                              |
| 2010                 | 18,816  | 9                  | -                | -                       | 18,825                        | 4,457                   | 645              | 24                     | 5,126                | 14,368                             |
| 2009                 | 17,793  | 51                 | -                | -                       | 17,844                        | 4,322                   | 754              | 24                     | 5,100                | 13,522                             |
| 2008                 | 7,329   | 6                  | -                | -                       | 7,335                         | 4,000                   | 816              | 24                     | 4,840                | 3,335                              |
| 2007                 | 3,397   | 39                 | -                | -                       | 3,436                         | -                       | -                | -                      | -                    | 3,436                              |
| 2006                 | 3,144   | -                  | -                | -                       | 3,144                         | -                       | -                | -                      | -                    | 3,144                              |
| 2005                 | 2,582   | 154                | 154              | -                       | 2,582                         | -                       | -                | -                      | -                    | 2,582                              |
| 2004                 | 2,569   | -                  | -                | -                       | 2,569                         | -                       | -                | -                      | -                    | 2,569                              |
|                      | <u>\$ 14,004,036</u>                                  | <u>\$ 154,644</u>  | <u>\$ 71,606</u> | <u>\$ 33,535</u>        | <u>\$ 14,053,539</u>          | <u>\$ 13,626,395</u>    | <u>\$ 80,705</u> | <u>\$ 1,776</u>        | <u>\$ 13,708,876</u> | <u>\$ 427,144</u>                  |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2017**

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|  | Special Revenue Funds        |                   |                                       |                                     |                        |                            |                  |                                   |
|--|------------------------------|-------------------|---------------------------------------|-------------------------------------|------------------------|----------------------------|------------------|-----------------------------------|
|  | Route 66<br>Sewer<br>Project | Town Aid<br>Road  | Parks and<br>Recreation<br>Commission | Old Indian<br>Trail Water<br>System | Miscellaneous<br>Grant | Special<br>Purpose<br>Fund | Donation<br>Fund | Town<br>Clerk<br>Fund             |
|  |                              |                   |                                       |                                     |                        |                            |                  | Total<br>Special Revenue<br>Funds |
| <b>Assets</b>  |                              |                   |                                       |                                     |                        |                            |                  |                                   |
| Cash and cash equivalents  | \$ 43,120                    | \$ -              | \$ -                                  | \$ -                                | \$ -                   | \$ -                       | \$ -             | \$ 5,848                          |
| Other receivable   | 11,485                       | -                 | -                                     | -                                   | 289                    | -                          | -                | -                                 |
| Due from other funds   | -                            | 341,655           | 28,750                                | 6,511                               | 711                    | -                          | 977              | -                                 |
| Total assets   | <u>\$ 54,605</u>             | <u>\$ 341,655</u> | <u>\$ 28,750</u>                      | <u>\$ 6,511</u>                     | <u>\$ 1,000</u>        | <u>\$ -</u>                | <u>\$ 977</u>    | <u>\$ 5,848</u>                   |
|  |                              |                   |                                       |                                     |                        |                            |                  | <u>\$ 439,346</u>                 |
| <b>Liabilities</b>   |                              |                   |                                       |                                     |                        |                            |                  |                                   |
| Accounts payable and accrued expenses  | \$ 3,737                     | \$ -              | \$ -                                  | \$ -                                | \$ -                   | \$ -                       | \$ -             | \$ -                              |
| Unearned revenue - grants  | -                            | -                 | -                                     | -                                   | 1,000                  | -                          | -                | -                                 |
| Due to other funds   | 1,983                        | -                 | -                                     | -                                   | -                      | 10,100                     | -                | -                                 |
| Total liabilities  | <u>5,720</u>                 | <u>-</u>          | <u>-</u>                              | <u>-</u>                            | <u>1,000</u>           | <u>10,100</u>              | <u>-</u>         | <u>-</u>                          |
|  |                              |                   |                                       |                                     |                        |                            |                  | <u>16,820</u>                     |
| <b>Deferred Inflows of Resources</b>   |                              |                   |                                       |                                     |                        |                            |                  |                                   |
| Unavailable revenue - assessments receivable                                     | 11,485                       | -                 | -                                     | -                                   | -                      | -                          | -                | -                                 |
| Total deferred inflows of resources  | <u>11,485</u>                | <u>-</u>          | <u>-</u>                              | <u>-</u>                            | <u>-</u>               | <u>-</u>                   | <u>-</u>         | <u>-</u>                          |
|  |                              |                   |                                       |                                     |                        |                            |                  | <u>11,485</u>                     |
| <b>Fund Balances (Deficits)</b>  |                              |                   |                                       |                                     |                        |                            |                  |                                   |
| Restricted   | -                            | 341,655           | -                                     | 6,511                               | -                      | -                          | 977              | 5,848                             |
| Committed  | 37,400                       | -                 | 28,750                                | -                                   | -                      | -                          | -                | -                                 |
| Unassigned   | -                            | -                 | -                                     | -                                   | -                      | ( 10,100)                  | -                | -                                 |
| Total fund balances (deficits)   | <u>37,400</u>                | <u>341,655</u>    | <u>28,750</u>                         | <u>6,511</u>                        | <u>-</u>               | <u>( 10,100)</u>           | <u>977</u>       | <u>5,848</u>                      |
|  |                              |                   |                                       |                                     |                        |                            |                  | <u>411,041</u>                    |
| Total liabilities, deferred inflows of<br>resources and fund balances (deficits) | <u>\$ 54,605</u>             | <u>\$ 341,655</u> | <u>\$ 28,750</u>                      | <u>\$ 6,511</u>                     | <u>\$ 1,000</u>        | <u>\$ -</u>                | <u>\$ 977</u>    | <u>\$ 5,848</u>                   |
|  |                              |                   |                                       |                                     |                        |                            |                  | <u>\$ 439,346</u>                 |



**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

|  | Special Revenue Funds        |                  |                                       |                                     |                        |                            |                  |                       |                                   |
|--|------------------------------|------------------|---------------------------------------|-------------------------------------|------------------------|----------------------------|------------------|-----------------------|-----------------------------------|
|  | Route 66<br>Sewer<br>Project | Town Aid<br>Road | Parks and<br>Recreation<br>Commission | Old Indian<br>Trail Water<br>System | Miscellaneous<br>Grant | Special<br>Purpose<br>Fund | Donation<br>Fund | Town<br>Clerk<br>Fund | Total<br>Special Revenue<br>Funds |
| <b>Revenues</b>  |                              |                  |                                       |                                     |                        |                            |                  |                       |                                   |
| Intergovernmental                                      | \$ -                         | \$ 197,378       | \$ -                                  | \$ 13,388                           | \$ 24,537              | \$ -                       | \$ -             | \$ -                  | \$ 235,303                        |
| Licenses, fees and charges for goods<br>and services   | 32,512                       | -                | 70,106                                | -                                   | -                      | -                          | -                | 2,158                 | 104,776                           |
| Investment income                                      | 131                          | -                | -                                     | -                                   | -                      | -                          | -                | -                     | 131                               |
| Miscellaneous  | -                            | -                | 576                                   | -                                   | -                      | -                          | 500              | -                     | 1,076                             |
| Total revenues   | 32,643                       | 197,378          | 70,682                                | 13,388                              | 24,537                 | -                          | 500              | 2,158                 | 341,286                           |
| <b>Expenditures</b>                                    |                              |                  |                                       |                                     |                        |                            |                  |                       |                                   |
| Current:   |                              |                  |                                       |                                     |                        |                            |                  |                       |                                   |
| General government                                     | -                            | -                | -                                     | -                                   | 24,537                 | -                          | 50               | 4                     | 24,591                            |
| Public works   | 37,446                       | 324,079          | -                                     | 2,357                               | -                      | -                          | -                | -                     | 363,882                           |
| Parks and recreation                                   | -                            | -                | 70,309                                | -                                   | -                      | -                          | -                | -                     | 70,309                            |
| Total current expenditures                             | 37,446                       | 324,079          | 70,309                                | 2,357                               | 24,537                 | -                          | 50               | 4                     | 458,782                           |
| Excess (deficiency) of revenues<br>over expenditures   | ( 4,803)                     | ( 126,701)       | 373                                   | 11,031                              | -                      | -                          | 450              | 2,154                 | ( 117,496)                        |
| Other Financing Sources (Uses):                        |                              |                  |                                       |                                     |                        |                            |                  |                       |                                   |
| Operating transfers in                                 | -                            | -                | -                                     | 13,388                              | -                      | -                          | -                | -                     | 13,388                            |
| Operating transfers out                                | ( 4,500)                     | -                | -                                     | ( 6,505)                            | -                      | -                          | -                | -                     | ( 11,005)                         |
| Total other financing sources (uses)                   | ( 4,500)                     | -                | -                                     | 6,883                               | -                      | -                          | -                | -                     | 2,383                             |
| Net change in fund balances                            | ( 9,303)                     | ( 126,701)       | 373                                   | 17,914                              | -                      | -                          | 450              | 2,154                 | ( 115,113)                        |
| Fund balances (deficits), July 1, 2016,<br>as restated | 46,703                       | 468,356          | 28,377                                | ( 11,403)                           | -                      | ( 10,100)                  | 527              | 3,694                 | 526,154                           |
| Fund balances (deficits), June 30, 2017                | \$ 37,400                    | \$ 341,655       | \$ 28,750                             | \$ 6,511                            | \$ -                   | (\$ 10,100)                | \$ 977           | \$ 5,848              | \$ 411,041                        |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
COMBINING STATEMENT OF NET POSITION  
AGENCY FUNDS  
JUNE 30, 2017**

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|                           | <u>Performance<br/>Bonds</u> | <u>Volunteer Fire<br/>Department<br/>Supplementary<br/>Benefit Fund</u> | <u>Total</u>             |
|---------------------------|------------------------------|---|--------------------------|
| <b>Assets</b>             |                              |   |                          |
| Cash and cash equivalents | \$ -                         | \$ 32,169   | \$ 32,169                |
| Investments               | -                            | 491,293   | 491,293                  |
| Due from other funds      | <u>73,088</u>                | <u>-</u>  | <u>73,088</u>            |
| Total assets              | <u><u>\$ 73,088</u></u>      | <u><u>\$ 523,462</u></u>  | <u><u>\$ 596,550</u></u> |
| <b>Liabilities</b>        |                              |   |                          |
| Due to others             | <u>\$ 73,088</u>             | <u>\$ 523,462</u>   | <u>\$ 596,550</u>        |
| Total liabilities         | <u><u>\$ 73,088</u></u>      | <u><u>\$ 523,462</u></u>  | <u><u>\$ 596,550</u></u> |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
AGENCY FUNDS  
JUNE 30, 2017**

|                                  | Balance<br>July 1, 2016 | Additions       | Disbursements | Balance<br>June 30, 2017 |
|----------------------------------|-------------------------|-----------------|---------------|--------------------------|
| <b><u>Performance Bonds:</u></b> |                         |                 |               |                          |
| <b>ASSETS</b>                    |                         |                 |               |                          |
| Due from other funds             | \$ 71,588               | \$ 1,500        | \$ -          | \$ 73,088                |
| Total assets                     | <u>\$ 71,588</u>        | <u>\$ 1,500</u> | <u>\$ -</u>   | <u>\$ 73,088</u>         |
| <b>LIABILITIES</b>               |                         |                 |               |                          |
| Due to others                    | \$ 71,588               | \$ 1,500        | \$ -          | \$ 73,088                |
| Total liabilities                | <u>\$ 71,588</u>        | <u>\$ 1,500</u> | <u>\$ -</u>   | <u>\$ 73,088</u>         |

**Volunteer Fire Department Supplementary Benefit Fund:**

|                           |                   |                  |                  |                   |
|---------------------------|-------------------|------------------|------------------|-------------------|
| <b>ASSETS</b>             |                   |                  |                  |                   |
| Cash and cash equivalents | \$ -              | \$ 32,169        | \$ -             | \$ 32,169         |
| Investments               | 489,177           | 56,483           | 54,367           | 491,293           |
| Total assets              | <u>\$ 489,177</u> | <u>\$ 88,652</u> | <u>\$ 54,367</u> | <u>\$ 523,462</u> |
| <b>LIABILITIES</b>        |                   |                  |                  |                   |
| Due to others             | \$ 489,177        | \$ 88,652        | \$ 54,367        | \$ 523,462        |
| Total liabilities         | <u>\$ 489,177</u> | <u>\$ 88,652</u> | <u>\$ 54,367</u> | <u>\$ 523,462</u> |

**Totals:**

|                           |                   |                  |                  |                   |
|---------------------------|-------------------|------------------|------------------|-------------------|
| <b>ASSETS</b>             |                   |                  |                  |                   |
| Cash and cash equivalents | \$ -              | \$ 32,169        | \$ -             | \$ 32,169         |
| Investments               | 489,177           | 56,483           | 54,367           | 491,293           |
| Due from other funds      | 71,588            | 1,500            | -                | 73,088            |
| Total assets              | <u>\$ 560,765</u> | <u>\$ 90,152</u> | <u>\$ 54,367</u> | <u>\$ 596,550</u> |
| <b>LIABILITIES</b>        |                   |                  |                  |                   |
| Due to others             | \$ 560,765        | \$ 90,152        | \$ 54,367        | \$ 596,550        |
| Total liabilities         | <u>\$ 560,765</u> | <u>\$ 90,152</u> | <u>\$ 54,367</u> | <u>\$ 596,550</u> |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**RESERVE FUND FOR CAPITAL AND NONRECURRING EXPENDITURES**  
**SCHEDULE OF EXPENDITURES COMPARED WITH APPROPRIATIONS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

|                                     | Appropriations          |                 |                          | Expenditures            |                 |                          | Unexpended<br>(Overexpended) |
|-------------------------------------|-------------------------|-----------------|--------------------------|-------------------------|-----------------|--------------------------|------------------------------|
|                                     | Balance<br>July 1, 2016 | Current<br>Year | Balance<br>June 30, 2017 | Balance<br>July 1, 2016 | Current<br>Year | Balance<br>June 30, 2017 | Balance                      |
| Town Hall improvements              | \$ 135,500              | \$ 16,635       | \$ 152,135               | \$ 135,635              | \$ 5,221        | \$ 140,856               | \$ 11,279                    |
| Community Center improvements       | 195,500                 | 47,801          | 243,301                  | 183,322                 | 8,500           | 191,822                  | 51,479                       |
| Community Center underground tank   | -                       | 13,506          | 13,506                   | -                       | -               | -                        | 13,506                       |
| Vehicle replacements                | -                       | 27,875          | 27,875                   | -                       | -               | -                        | 27,875                       |
| Telephone system upgrade            | -                       | 6,180           | 6,180                    | -                       | -               | -                        | 6,180                        |
| Computer replacement and upgrades   | 149,300                 | 6,397           | 155,697                  | 147,633                 | 6,291           | 153,924                  | 1,773                        |
| Server replacement                  | 6,500                   | 7,050           | 13,550                   | -                       | -               | -                        | 13,550                       |
| Facilities asset management plan    | -                       | 6,180           | 6,180                    | -                       | -               | -                        | 6,180                        |
| Accrued benefits                    | 111,000                 | 28,000          | 139,000                  | 44,488                  | 77,902          | 122,390                  | 16,610                       |
| Salary adjustment reserve           | -                       | 15,000          | 15,000                   | -                       | 15,000          | 15,000                   | -                            |
| Town Clerk - ordinance codification | 28,080                  | ( 7,280)        | 20,800                   | 20,800                  | -               | 20,800                   | -                            |
| Revaluation                         | 473,200                 | ( 64,978)       | 408,222                  | 358,222                 | 48,500          | 406,722                  | 1,500                        |
| Mattabesseeck bridge                | 356,358                 | 23,000          | 379,358                  | 425,360                 | -               | 425,360                  | ( 46,002)                    |
| Storm contingency                   | 40,000                  | 5,872           | 45,872                   | 22,718                  | -               | 22,718                   | 23,154                       |
| Tree removal                        | 125,500                 | 37,080          | 162,580                  | 141,630                 | 28,750          | 170,380                  | ( 7,800)                     |
| Garage improvements                 | 77,000                  | 6,000           | 83,000                   | 62,742                  | -               | 62,742                   | 20,258                       |
| Road improvements                   | 325,028                 | 85,000          | 410,028                  | 225,043                 | -               | 225,043                  | 184,985                      |
| Miller Road bridge - STEAP          | 381,000                 | -               | 381,000                  | 227,447                 | 10,206          | 237,653                  | 143,347                      |
| Garage environmental compliance     | 64,000                  | -               | 64,000                   | 37,486                  | -               | 37,486                   | 26,514                       |
| Lake Beseck remediation             | 147,000                 | 10,825          | 157,825                  | 102,501                 | 14,246          | 116,747                  | 41,078                       |
| Dump truck replacement              | 746,764                 | 17,706          | 764,470                  | 648,215                 | -               | 648,215                  | 116,255                      |
| Small dump truck replacement        | 246,271                 | 4,686           | 250,957                  | 178,392                 | -               | 178,392                  | 72,565                       |
| Snow plow replacement               | -                       | 5,800           | 5,800                    | -                       | -               | -                        | 5,800                        |
| Pickup replacement                  | 29,132                  | -               | 29,132                   | 21,274                  | -               | 21,274                   | 7,858                        |
| Paver replacement                   | 3,184                   | -               | 3,184                    | -                       | -               | -                        | 3,184                        |
| Roller and trailer replacement      | 7,436                   | 13,439          | 20,875                   | -                       | -               | -                        | 20,875                       |
| Guard rail tractor replacement      | 140,633                 | 15,433          | 156,066                  | 91,799                  | -               | 91,799                   | 64,267                       |
| Sweeper replacement                 | 76,787                  | 23,146          | 99,933                   | -                       | -               | -                        | 99,933                       |

... Continued ...

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**RESERVE FUND FOR CAPITAL AND NONRECURRING EXPENDITURES**  
**SCHEDULE OF EXPENDITURES COMPARED WITH APPROPRIATIONS**  
**FOR THE YEAR ENDED JUNE 30, 2017**  
**. . . Continued . . .**

|                                      | Appropriations          |                   |                          | Expenditures            |                   |                          | Unexpended<br>(Overexpended)<br>Balance |
|--------------------------------------|-------------------------|-------------------|--------------------------|-------------------------|-------------------|--------------------------|---|
|                                      | Balance<br>July 1, 2016 | Current<br>Year   | Balance<br>June 30, 2017 | Balance<br>July 1, 2016 | Current<br>Year   | Balance<br>June 30, 2017 |   |
| Front-end loader replacement         | \$ 130,732              | \$ -              | \$ 130,732               | \$ 88,632               | \$ -              | \$ 88,632                | \$ 42,100                               |
| Backhoe replacement                  | 31,300                  | 13,999            | 45,299                   | -                       | -                 | -                        | 45,299                                  |
| Tractor/mower replacement            | 29,700                  | -                 | 29,700                   | -                       | -                 | -                        | 29,700                                  |
| Park improvements                    | 70,000                  | -                 | 70,000                   | 59,000                  | 1,894             | 60,894                   | 9,106                                   |
| Playscape replacement                | 90,000                  | ( 100)            | 89,900                   | 89,900                  | -                 | 89,900                   | -                                       |
| Enforcement equipment                | 27,500                  | ( 603)            | 26,897                   | 26,897                  | -                 | 26,897                   | -                                       |
| Water supply development             | 135,000                 | 2,500             | 137,500                  | 126,169                 | 6,065             | 132,234                  | 5,266                                   |
| Fire hose replacement                | 37,500                  | 4,500             | 42,000                   | 37,287                  | 2,860             | 40,147                   | 1,853                                   |
| Breathing apparatus                  | 114,376                 | -                 | 114,376                  | 82,229                  | 1,200             | 83,429                   | 30,947                                  |
| Thermal imaging camera               | 12,750                  | 4,003             | 16,753                   | 11,499                  | -                 | 11,499                   | 5,254                                   |
| Communications equipment             | 54,500                  | 61,651            | 116,151                  | 27,636                  | 3,839             | 31,475                   | 84,676                                  |
| Computer upgrades                    | 15,100                  | 2,368             | 17,468                   | 13,724                  | 602               | 14,326                   | 3,142                                   |
| Rescue truck replacement             | 299,563                 | 80,000            | 379,563                  | 254,563                 | -                 | 254,563                  | 125,000                                 |
| Medical truck replacement            | 104,958                 | 17,418            | 122,376                  | 49,793                  | -                 | 49,793                   | 72,583                                  |
| All terrain vehicle                  | 29,500                  | 2,191             | 31,691                   | 29,474                  | -                 | 29,474                   | 2,217                                   |
| Fire Chief's vehicle                 | 13,300                  | -                 | 13,300                   | 10,000                  | -                 | 10,000                   | 3,300                                   |
| Tanker replacement                   | 299,000                 | 86,000            | 385,000                  | -                       | -                 | -                        | 385,000                                 |
| Life saving equipment                | 62,000                  | 4,000             | 66,000                   | 50,108                  | 6,220             | 56,328                   | 9,672                                   |
| Building maintenance/improvements    | 140,000                 | -                 | 140,000                  | 95,118                  | -                 | 95,118                   | 44,882                                  |
| Pumper replacement '02               | 940,000                 | -                 | 940,000                  | 782,409                 | -                 | 782,409                  | 157,591                                 |
| Pumper replacement '13               | 26,500                  | -                 | 26,500                   | -                       | -                 | -                        | 26,500                                  |
| Emergency repairs and purchases      | 7,500                   | 2,500             | 10,000                   | -                       | 5,067             | 5,067                    | 4,933                                   |
| Boat replacement                     | -                       | 1,463             | 1,463                    | -                       | -                 | -                        | 1,463                                   |
| Industrial park projects             | 325,700                 | 1,543             | 327,243                  | 322,244                 | -                 | 322,244                  | 4,999                                   |
| Plan of conservation and development | 12,500                  | -                 | 12,500                   | 7,455                   | 2,629             | 10,084                   | 2,416                                   |
| Land bank reserve                    | -                       | 2,500             | 2,500                    | -                       | -                 | -                        | 2,500                                   |
| Open space property improvements     | 7,695                   | 1,000             | 8,695                    | 7,663                   | -                 | 7,663                    | 1,032                                   |
| Open space acquisitions              | -                       | 2,500             | 2,500                    | -                       | -                 | -                        | 2,500                                   |
| Levi E. Coe improvements             | -                       | 18,276            | 18,276                   | -                       | 3,500             | 3,500                    | 14,776                                  |
| Local wellness council               | -                       | 10,936            | 10,936                   | -                       | -                 | -                        | 10,936                                  |
|                                      | <u>\$ 6,881,847</u>     | <u>\$ 668,998</u> | <u>\$ 7,550,845</u>      | <u>\$ 5,246,507</u>     | <u>\$ 248,492</u> | <u>\$ 5,494,999</u>      | <u>\$ 2,055,846</u>                     |

**TOWN OF MIDDLEFIELD, CONNECTICUT  
SCHEDULE OF DEBT LIMITATION  
FOR THE YEAR ENDED JUNE 30, 2017**

|  |                      |
|--|----------------------|
| Total tax collections (including interest, penalties and late payment of taxes)<br>for immediate preceding fiscal year                     | \$ 13,708,876        |
| State reimbursement for revenue loss on tax relief for elderly under<br>CGS Sections 12-129d and 7-528 for immediate preceding fiscal year | <u>-</u>             |
| Annual receipts from taxation (total of above) (the "Base")  | <u>\$ 13,708,876</u> |

The Connecticut General Statutes provide that the total authorized debt of the Town shall not exceed seven times the annual receipts from taxation, or \$95,962,132, nor shall the total authorized particular purpose debt exceed the individual debt limitations reflected in the table below:

|  | General<br>Purpose   | Schools              | Water<br>Pollution<br>Control | Urban<br>Renewal     | Pension<br>Deficit   |
|--|----------------------|----------------------|-------------------------------|----------------------|----------------------|
| Debt Limitation:   |                      |                      |                               |                      |                      |
| 2 1/4 times base   | \$ 30,844,971        | \$ -                 | \$ -                          | \$ -                 | \$ -                 |
| 4 1/2 times base   | -                    | 61,689,942           | -                             | -                    | -                    |
| 3 3/4 times base   | -                    | -                    | 51,408,285                    | -                    | -                    |
| 3 1/4 times base   | -                    | -                    | -                             | 44,553,847           | -                    |
| 3 times base   | <u>-</u>             | <u>-</u>             | <u>-</u>                      | <u>-</u>             | <u>41,126,628</u>    |
| Total debt limitation  | <u>30,844,971</u>    | <u>61,689,942</u>    | <u>51,408,285</u>             | <u>44,553,847</u>    | <u>41,126,628</u>    |
| Indebtedness:  |                      |                      |                               |                      |                      |
| General obligation bonds   | 780,544              | -                    | -                             | -                    | -                    |
| Notes payable  | 359,892              | -                    | 649,304                       | -                    | -                    |
| Regional School District<br>#13 bonds                              | <u>-</u>             | <u>2,410,292</u>     | <u>-</u>                      | <u>-</u>             | <u>-</u>             |
| Total indebtedness   | <u>1,140,436</u>     | <u>2,410,292</u>     | <u>649,304</u>                | <u>-</u>             | <u>-</u>             |
| Debt limitation in excess<br>of outstanding and<br>authorized debt | <u>\$ 29,704,535</u> | <u>\$ 59,279,650</u> | <u>\$ 50,758,981</u>          | <u>\$ 44,553,847</u> | <u>\$ 41,126,628</u> |

Note:

The Town of Middlefield is a member of Regional School District #13 which provides education facilities for grades kindergarten through twelve for the Towns of Middlefield and Durham. As of June 30, 2017, based on the most current and available information, the indebtedness of the District was \$6,934,097. The Town of Middlefield's share will be approximately 34.76% of the debt, of \$2,410,292. These are the general obligations of Regional School District #13 and its member towns.

# SEWARD AND MONDE

CERTIFIED PUBLIC ACCOUNTANTS  
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## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members  
of the Board of Finance  
Town of Middlefield, Connecticut

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Middlefield, Connecticut, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town of Middlefield's basic financial statements, and have issued our report thereon dated January 24, 2018.

### ***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Town of Middlefield's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Middlefield's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Middlefield's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Town of Middlefield's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Seward and Monde*

North Haven, Connecticut  
January 24, 2018



# SEWARD AND MONDE

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## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE STATE SINGLE AUDIT ACT

To the Honorable Members  
of the Board of Finance  
Town of Middlefield, Connecticut

### ***Report on Compliance for Each Major State Program***

We have audited the Town of Middlefield, Connecticut's compliance with the types of compliance requirements described in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the Town of Middlefield's major state programs for the year ended June 30, 2017. The Town of Middlefield's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### ***Management's Responsibility***

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its state awards applicable to its state programs.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the Town of Middlefield's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the Town of Middlefield's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of the Town of Middlefield's compliance.

## ***Opinion on Each Major State Program***

In our opinion, the Town of Middlefield, Connecticut complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2017.

## ***Report on Internal Control over Compliance***

Management of the Town of Middlefield is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of Middlefield's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Middlefield's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

*Seward and Monde*

North Haven, Connecticut  
January 24, 2018

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
**For the Year Ended June 30, 2017**

| State Grantor/Pass-Through<br>Grantor/Program Title             | State Grant Program<br>Core - CT<br>Number | Expenditures        |
|---|--|---------------------|
| <b><u>Office of Policy and Management:</u></b>                  |  |                     |
| Municipal grants-in-aid   | 12052-OPM20600-43587                       | \$ 248,652          |
| Property tax relief for elderly and totally disabled homeowners | 11000-OPM20600-17018                       | 37,797              |
| Property tax relief for veterans                                | 11000-OPM20600-17024                       | 6,844               |
| Property tax relief for totally disabled persons                | 11000-OPM20600-17011                       | 410                 |
| Payment in lieu of taxes (PILOT) on state-owned property        | 11000-OPM20600-17004                       | 33                  |
| <b><u>Department of Transportation:</u></b>                     |  |                     |
| Town aid road grants transportation fund                        | 12052-DOT57131-43455-34005                 | 197,378             |
| Bus operations  | 12001-DOT57931-12175                       | 6,658               |
| <b><u>Department of Energy and Environmental Protection</u></b> |  |                     |
| Small town economic assistance program                          | 12052-DEP43740-40531                       | 10,206              |
| <b><u>Connecticut State Library:</u></b>                        |  |                     |
| Historic documents preservation grants                          | 12060-CSL66094-35150                       | 4,000               |
| <b><u>Judicial Branch:</u></b>                                  |  |                     |
| Judicial fines and fees   | 34001-JUD95162-40001                       | 4,885               |
| Total State Financial Assistance Before Exempt Programs         |  | <u>516,863</u>      |
| <b><u>Exempt Programs:</u></b>                                  |  |                     |
| <b><u>Office of Policy and Management:</u></b>                  |  |                     |
| Mashantucket Pequot and Mohegan fund grant                      | 12009-OPM20600-17005                       | 17,336              |
| Municipal revenue sharing                                       | 12002-OPM20600-17102                       | 91,372              |
| <b><u>Department of Education:</u></b>                          |  |                     |
| Education cost sharing  | 11000-SDE64000-17041                       | <u>2,099,315</u>    |
| Total Exempt Programs   |  | <u>2,208,023</u>    |
| Total State Financial Assistance                                |  | <u>\$ 2,724,886</u> |

See notes to schedule.

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
**Year Ended June 30, 2017**

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The accompanying schedule of expenditures of state financial assistance includes state grant activity of the Town of Middlefield, Connecticut under programs of the State of Connecticut for the fiscal year ended June 30, 2017. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. These financial assistance programs fund several programs including education, road maintenance, and capital improvements.

**1. Summary of Significant Accounting Policies**

The accounting policies of the Town of Middlefield, Connecticut conform to U.S. generally accepted accounting principles as applicable to governments.

The information in the Schedule of Expenditures of State Financial Assistance is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

**Basis of Accounting**

The expenditures reported on the Schedule of Expenditures of State Financial Assistance are reported on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity, and accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule of Expenditures of State Financial Assistance.

**2. Loan Programs**

In accordance with Section 4-233-23(a)(4)(F) of the Regulations of the State Single Audit Act, the notes to the Schedule of Expenditures of State Financial Assistance shall include loans and loan activities. The following is a summary of the various loan program activity for the year ended June 30, 2017:

Department of Energy and Environmental Protection:  
Clean Water Fund

| <u>Issue<br/>Date</u> | <u>Interest<br/>Rate</u> | <u>Original<br/>Amount</u> | <u>Beginning<br/>Balance</u> | <u>Retired</u> | <u>Ending<br/>Balance</u> |
|-----------------------|--------------------------|----------------------------|------------------------------|----------------|---------------------------|
| 5/31/2001             | 2.00%                    | \$ 3,271,712               | \$ 831,107                   | \$ 181,803     | \$ 649,304                |

**TOWN OF MIDDLEFIELD, CONNECTICUT**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended June 30, 2017**

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**I. SUMMARY OF AUDITORS' RESULTS**

*Financial Statements*

Type of auditors' opinion issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiency(ies) identified? ☐ yes ☒ none reported

Noncompliance material to financial statements noted?

☐ yes ☒ no

*State Financial Assistance*

Internal control over major programs:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiency(ies) identified? ☐ yes ☒ none reported

Type of auditors' opinion issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?

☐ yes ☒ no

- The following schedule reflects the major programs included in the audit:

| <u>State Grantor and Program</u>  | <u>State Core - CT Number</u> | <u>Expenditures</u> |
|---|-------------------------------|---------------------|
| Department of Transportation:   |                               |                     |
| Town aid road grants transportation fund                                  | 12052-DOT57131-43455-34005    | \$ 197,378          |
| Office of Policy and Management:  |                               |                     |
| Municipal grants-in-aid   | 12052-OPM20600-43587          | 248,652             |
| • Dollar threshold used to distinguish between Type A and Type B programs |                               | \$ <u>100,000</u>   |

. . . Continued . . .

**TOWN OF MIDDLEFIELD, CONNECTICUT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
For the Year Ended June 30, 2017  
. . . Continued . . .**

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**II. FINANCIAL STATEMENT FINDINGS**

There were no findings.

**III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS**

There were no findings or questioned costs.